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#### IN THE SUPREME COURT OF THE STATE OF KANSAS

**CASE NO. 113,267** 

LUKE GANNON, By his next friends and guardians, et al.,

Plaintiffs/Appellees, County Appealed From: Shawnee

v. District Court Case No.: 10-C-1569

STATE OF KANSAS, et al.

Defendants/Appellants.

### MOTION TO STRIKE MISLEADING, UNSUPPORTED STATEMENTS FROM STATE'S RESPONSE BRIEF

COMES NOW, Plaintiffs/Appellees, and move this Court to strike the misleading, unsupported statements in the State's Response Brief dated July 7, 2017. Plaintiffs respectfully request that the entirety of Section II.A. of the State's Brief ("The State Board of Education's budget request was not based on the *Rose* standards or on the costs of providing a constitutionally adequate education.") be stricken.

The minutes of the May 22, 2017 Senate Select Committee on Education Finance, and thus the State's brief, are extraordinarily misleading. The State's Brief states:

Commissioner Watson explained, "[w]hen the State Board set forth their budget, they had a premise that school districts would use such funds within the State Board model to help students be successful in line with the State Board's 'complex goals,' *not the Rose standards*." Minutes of May 22, 2017, Senate Select Committee on Education Finance at p. 3 (emphasis added). Commissioner Watson explained that the desired "outcomes" under the BOE's "complex goals" <u>exceed the Rose capacities in many ways.</u> Minutes of May 22, 2017, Senate Select Committee on Education Finance at p. 2."

State's 7-7-17 Response Brief, at p.7 (emphasis added). It further states:

In fact, State Commissioner of Education Dr. Randy Watson testified that the BOE's request was derived from the funding amounts specified by the panel, which incorrectly assumed LOB and other sources of revenue were not to be considered. Watson Testimony at 42; *see also* Minutes of May 22, 2017, Senate Select Committee on Education Finance at p. 3 (Dr. Watson noted "the State Board's funding recommendation was ... <u>derived from funding mandates provided by the three-judge panel in the district court"</u>)."

*Id.* at 6 (emphasis added).

The State severely misquotes State Commissioner of Education Dr. Randy Watson and his testimony to the Legislature. The State concludes that, based on Dr. Watson's testimony "there is no evidence [the KSBE's] request was based on any empirical evidence or on compliance with the *Rose* standards." State's 7-7-17 Response Br., at p.6. Dr. Watson never made these statements at the May 22 Senate Select Committee on Education Finance Meeting. Dr. Watson specifically testified that the Board accreditation measured outcomes "are directly aligned to the Rose capacities." Exhibit A: Transcript of May 22, 2017 Senate Select Committee on Education Finance Meeting, at p.52. He further testified on May 22, 2017:

If you encompass all of that you start to get to what the Rose capacit[ies] speak of, which is how do you help in all those capacit[ies] students to be successful later on in life? That's what the Rose capacit[ies] speak to and I think that's what the state board tried to put together after listening to Kansans as they put together their accreditation system."

*Id.* at p.49.

He also testified:

Everything that was built here, was built on the foundation.

• • • •

--of the Rose capacities. So yes, if you're looking at can you tell me how we're going to measure each one of those, it's measured within a more complex system but it would build upon that as the foundational structure."

*Id.* at pp.52-53.

The State's Brief misquotes Dr. Watson as testifying, "the State Board's funding recommendation was . . . derived from funding mandates provided by the three-judge panel in the district court." Dr. Watson never made that statement. *See id.*, generally. Instead, Dr. Watson testified that the request was based on two things:

So when the state board took a look at their proposal to the Governor and to you, they simply looked at two broad things, they looked at their accreditation and where they wanted to go, and they did not have the Supreme Court decision laying in front of them at that time. So they looked at the three judge panel and said, based upon where we think we need to go and the three judge panel, this would be the recommendation that we would give as to a budget.

*Id.* at pp.54-55.

Additionally, later in the meeting Dr. Watson testified:

We simply looked at, how do we help every district reach to help every family and student be successful, and that what districts were telling us if we had more resources with the guidance of the State Board of Education we could get there. So that's a really general answer but it really has been very general; and I know the last several months or weeks since the court ruled--made their decision, the focus has been on pinpointing where those dollars go. And we believe in general that if--if base state aid, foundational aid or whatever the name is, would increase to the levels close with [what] the state board [requested] that we could reach these complex goals; and it would look different in each school district.

*Id.* at p.58.

In its Brief, the State cites to testimony of Dr. Watson Testimony, attached to the State's June 30, 2017 brief, stating:

In fact, State Commissioner of Education Dr. Randy Watson testified that the BOE's request was derived from the funding amounts specified by the panel, which incorrectly assumed LOB and other sources of revenue were not to be considered. Watson Testimony at 42.

State's Response 7-7-17 Response Br., at p. 42.

Dr. Watson did not make this statement either. Dr. Watson gave a presentation on the Board's accreditation model explaining that it was based on *Rose*.

You may recognize the foundational structures that underpin the accreditation model. They are often referred to as the Rose capacities or the Rose standards and those certainly are the foundational structures by which this – this accreditation model was built.

Watson Testimony, attached to State's 6-30-17 Brief, at Appendix 1, p. 12.

Later in the hearing, Dr. Watson was asked by Senator Pettey about the cost of implementation. The full exchange went as follows:

SENATOR PETTY: Thank you. And then my second one is, what is the cost of implementing the state board's accountability plan?

RANDY WATSON: That's a great question. The state board wrestled with that. They put together a budget and they looked at two things. As you know, the state board is required by law to submit an annual budget to the Governor and the legislature; and when they looked at that *they took this work that they were doing* and they took at that time the three judge panel because the Supreme Court had not ruled on the case when they built the budget, and said -- and their message is that *it would be about 850 million over two years to accomplish this*.

*Id.* at 49.

Dr. Watson's actual testimony completely undermines the State's argument that the KSBE request was not based on compliance with *Rose* or that it exceeded the *Rose* requirements.

Dr. Watson has made it abundantly clear that the State Board's vision, its standards, and its accreditation system are all based on and built around the *Rose* standards. In fact, in response to the statements made by the State in its brief, Dr. Watson made the following statement at the July 11, 2017 KSBE meeting:

But recently . . . the media . . . reported some things . . . . And I want to remind people . . . the accreditation model was about four to five years in the making when I came here . . . it was being worked on long in advance.

There are two things that happen with everything we do about your vision . . I want to be clear today to anyone listening what those two things are. One, everything we do has the backbone of ESSA in it.

. . . And the second, we don't talk much about it because it's foundational about everything we do, are the *Rose* Capacities.

...It's deeply embedded, oral and written communication skills in everything we do.

So I don't think it's extra, I think it's critical. Mission critical. How about this, how about these two Rose Capacities which I think complement each other, knowledge of economic social and political systems so students can make informed choices, and sufficient understanding of government processes so they understand how that affects their community, their state and nation. Do you remember what you did after the visiting and listening tours, after what Kansans said? You said, let's make sure civic engagement is so prominent, we'll put it as part of the definition. Foundational from the Rose Capacities and Rose Standards, it was mission critical, from, for Kansans to say we want people that know how to give back and understand the system and will serve on a state school board or a local board or a volunteer commission or will help at the local Red Cross. But they will understand how laws are made and the will understand how to go about the process. Critical . . . . [C]ritical, core.

Or . . . . Mental wellness. Do you remember something called social or emotional? Can you find that on one of your result outcomes? You said, hey, Kansans say we need to pay attention to mental and physical wellness. And take a look at nutritional wellness, *very much embedded right there in our accreditation model*.

So often times, when people argue about a math score or reading score, are they taking into account the *Rose* Capacities that clearly state we ought [to] also be concerned with someone's mental and physical wellness? . . . You heard our legislature last month . . . talking about cultural heritage and how important that was to understand[, and] the arts. So are the arts an add on? Not according to the Rose Capacities. Not according to how we are looking at the whole child. It's not an add on. *It's essential*.

And finally, the last two Rose standards, sufficient training for preparation for advanced training in either academic or vocational fields. So that each child can choose where they want to go and can do so without remediation. Remember that little term you put? That they can go to KU and be in a ... graduate program and have the skill set to be successful. That they can go to welding school and be successful. That they can . . . whatever they choose . . . that we will provide training and preparation so that they are ready to be successful.

And the last one is sufficient levels of both of those academic and vocational to enable every public school student to compete favorably with their counterparts in academics or the job market. Welcome to lead the world. *It's not fluff, it's not too ambitious, it is core to what the Rose Capacities, Kansans and your vision said.* And I just, as I read this week I thought some people are saying, well, that's nice, it's just a lot. It is a lot. And it's being demanded of us and you responded . . . and we oftentimes don't talk about the ESSA or Rose Capacities or Standards enough, and other people like to.

So tomorrow Brad's going to walk you through how our kids are doing in that preparation, called that *post secondary success measures*. . . Those are the Rose Standards and Rose Capacities.

So I just wanted to take a few minutes today to again emphasize for everyone to understand that those, that foundation that's on this sheet, that's about every part of what we design, is critical for students to be successful in what they choose to go in to."

Exhibit B: Transcript of July 11, 2017 KSBE Meeting, pp. 9-15 (emphasis added).

The State further urges this Court to listen to the recording of the July 12, 2016 meeting, at which KSBE adopted its budget recommendation. Doing so does not leave one with the impression that the KSBE based its funding recommendation solely on the Panel's opinion. The budget discussion is not "a brief half-hour"; the full discussion is nearly 2 hours, from 1:22:50 through 3:20:48. The budget recommendation came directly on the heels of Dale Dennis recommending to the KSBE that it adopt a funding system that would meet the constitution. Throughout the two hour period, the Board and Mr. Dennis discussed how the previous law was funded, what programs were helpful, the need to account for inflation, and other aspects of how to fund education. After their discussion about base state aid, they additionally mentioned the need to keep as much funding in the base as possible throughout their discussion of other programs for their budget request. For example during their discussion of the Parents as Teachers, Jim Porter called that program a "critical element in our ability to reach our goal" (2:37:07) and there was additional discussion about whether that would come from the base. Exhibit C: Transcript of July 12, 2017 KSBE Meeting, at p.56. During their discussion of the Professional Development Program at 2:46:32, Sally Cauble mentioned that "We have so much change that we are asking on this new vision, that I--we just need some

<sup>&</sup>lt;sup>1</sup> A video of Dr. Watson's remarks are available online at:

https://www.youtube.com/watch?v=hciozLo8Lig.

<sup>&</sup>lt;sup>2</sup> The transcript was created from the video recording of the meeting available at: https://www.youtube.com/watch?v=wFmyp-ao4uw&feature=youtu.be.

money" and Jim McNiece stated at 2:49:08 "I would say from an aspirational standpoint, we are doing about these in terms of how to manage the budget, you know; but if we really believe in staff development . . . I just don't think \$2.1 million across . . . 286 school district[s] is going to be that much money, but they have the choice to make it out of state base, but there are a lot of things to be caught up on if they did that." *Id.* at pp. 63, 65. During the discussion of transportation funding at 2:52:56 Janet Waugh talked about the Turner school district and how they already bus all students, that she would love to lower the mileage limit, but "that by increasing the State Base aid ... districts like Turner and other districts can just continue what they're doing... It needs to be changed, but I don't think at this time it is a thing to do" *Id.* at p.68.

Finally, the State misquoted and mischaracterized the testimony of Board Chairman Jim McNiece. *See* Ex. C, at p.34.

And what we have here is pretty aspirational, you know, we have had a lot of discussions about tax increases and formulas[, and] what percentage of budget is, which [are] all really big questions, but in terms of where the State Board is in terms of taking a leadership role, do they agree that there should be an accrual, is what we're saying in this motion and putting a number on it.

Id.

While Mr. McNiece did use the words, "pretty aspirational," those words were taken out of context by the State. He was talking in reference to the State budget quandary, not the State Board's program to meet *Rose*. Published media accounts support that the State's brief is of a misleading nature. See Exhibit D: Angela Deines, *State Board of Education May Make Statement Regarding Gannon Briefs*, TOPEKA

CAPITAL-JOURNAL, July 11, 2017, also available at <a href="http://cjonline.com/news/state-government/education/2017-07-10/state-board-education-may-make-statement-regarding-gannon">http://cjonline.com/news/state-government/education/2017-07-10/state-board-education-may-make-statement-regarding-gannon</a>:

McNiece said his comments in July of last year regarding the "aspirational" aspects of the board's budget recommendation were based on the fiscal realities the state of Kansas has been facing in the past several years.

It was a way for us to make a statement in support of increased and improved funding for schools," he said, adding that the budget recommendation was on par with past years' requests.

Should the State attempt to blame the misleading statements in its Response Brief on the legislative committee minutes, Plaintiffs remind this Court that Jeff King, Counsel to the Legislative Coordinating Committee, testified as follows:

King: During your debate I listened to, the level of thoughtfulness and reasoning and consideration of why these amendments would go on or not from a performance based standard, was very high. And the minutes will reflect that, because there was so much information. And that is very helpful and one of my jobs is to make sure that is packaged in a way the Court accepts it, sees it and considers it fully. . . .

Rooker: So if I may, you mentioned having listened to our marathon work session, but are you also evaluating the other 3 months of committee work? Because we've had hearings on specific elements of this formula over the course of this session.

King: The answer is yes, I'm still working on it. That is part of making sure that everything in the minutes reflect what's done . . . and so that's an ongoing process and to me if there's any frustration with delays and getting the minutes compiled, I will take responsibility for that. Because I think it's that important that we review it and make sure everything that is presented is put into those documents.

Comments from May 4, 2017 House K-12 Education Budget Committee Meeting.<sup>3</sup>

It is apparent that the legislative minutes do not accurately reflect the testimony of the hearings. The minutes have been prepared or supplemented with material to support the State's position in this case with testimony that simply did not occur. It is either extraordinarily coincidental or intentional. Regardless, the indicated arguments and portions of the State's brief should be stricken as not supported by the evidence.

For these reasons, Plaintiffs respectfully request that this Court strike the entirety of Section II.A. of the State's Brief.

Respectfully submitted,

/s/ Alan L. Rupe

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<sup>&</sup>lt;sup>3</sup> An audio recording of this meeting is available at: <a href="www.robblaw.com/html/hrg.html">www.robblaw.com/html/hrg.html</a>. Mr. King's comments begin at 1:03:33.

### **CERTIFICATE OF SERVICE**

I hereby certify that on this 13th day of July, 2017, I electronically served the foregoing to:

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## Exhibit A

Transcript of May 22, 2017 Senate Select Committee on Education Finance Meeting

Page 1	Page
1 .	1 THE CHAIRMAN: Well, Eddy went through
2.	2 2410 before we amended it up and then Tamara went
3.	3 through it. So are you wanting her to come back
4.	4 and go through her memo again? She went through
SENATE SELECT COMMITTEE ON	5 the the sections.
EDUCATION AND FINANCE COMMITTEE	6 SENATOR BOYETTE: I I just missed some
	7 when she went through it.
8 .	8 THE CHAIRMAN: Okay.
· 9 .	9 SENATOR BOYETTE: So I guess so it
Transcription of	10 would be helpful I guess if Tamara could so we
Senate Committee Hearing	could go through some of this because I have some
	12 questions.
May 22, 2017	13 THE CHAIRMAN: Sure.
Wiay 22, 2017	14 SENATOR BOYETTE: So
· •	
	16 coming up and giving us a hand?  MS. LAWRENCE: Thank you, Mr. Chairman.
' . 3 .	7.20 - 2.2
· ·	18 Committee. Last week you should have received a
	19 memo from my office that looks like this. The one
•	20 that I would like you to pull out is dated May
	21 19th and has a little asterisk next to the word
•	memorandum and I will just kind of walk through
	that. This is a description of the contents of
•	24 Senate bill 251; and Senate bill 251 would enact
5.	25 the Kansas School Equity and Enhancement Act. It
Page 2	Page
(Transcribed portion starts at 00:51)	1 is very similar in structure to the SDFQPA, and
THE CHAIRMAN: Committee, we can get	2 this bill is based largely in part on House bill
started here in just a bit. The how it will	3 2410, a substitute for House bill 2410 as it left
play out today is that if you have any questions	4 the House committee.
of of staff you can ask them to come up and we	5 THE CHAIRMAN: Tamara, I think
can ask those questions; and then when we get to	6 everybody's looking for that memo. Give those a
the point where at least for today you've got your	7 chance to catch up with you.
questions answered and if some of you have some	8 UNIDENTIFIED SPEAKER: What was the date
amendments ready you can bring those or you can	9 on that one?
wait until tomorrow to bring them. I know a lot	THE CHAIRMAN: May was that May 19?
of them aren't finished yet, but we can we can	11 MS. LAWRENCE: May 19th, yes.
continue with our due diligence and data gathering	THE CHAIRMAN: Would (inaudible.)
and questions today. Is that okay with everybody	13 MS. LAWRENCE: And if we need
	14 UNIDENTIFIED SPEAKER: (Inaudible.)
, J , , , , , , , , , , , , , , , , , ,	15 MS. LAWRENCE: Okay.
J F	· ·
person that you want to bring up just just let me know right now and we'll ask them to come to	
me me man man me man me man me e e e me me	8 8
the microphone. Senator Boyette (spelled	18 from her prior memo for us. We'll try to run you
phonetically).	19 a copy down, Molly. Go go ahead.
SENATOR BOYETTE: Thank you, Mr.	MS. LAWRENCE: Thank you. So that first
Chairman. Are are we going to do go through	page, that first paragraph is just a general
the bill with staff like we normally I mean, I	description of the very basic mathematic formula
shouldn't say I don't want to say normally	23 used to get to the total foundation aid and state
because we've never had this committee; but in all	24 foundation aid of school districts; and the first
5 my other committees we go through a bill.	25 two sections of the bill are the appropriations
	The state of the s



,	<i>,</i>			LEE HEARING	2 (3 - 0
Γ		Page 5			Page 7
	1	sections, and the Act begins on page 17 of the	1	come from; and it can be confusing. We use a	ı lot
	2	bill starting with section three. So I'm just	2	of similar terms.	
	3	going to hit kind of the highlights of the big	3	SENATOR BOYETTE: This helps.	
	4	sections.	4	MS. LAWRENCE: Thank you.	
	5	SENATOR BOYETTE: I guess that's what my	5	SENATOR BOYETTE: Okay. Thank	you.
	6	challenge is, is is this in order like it is in	6	THE CHAIRMAN: Senator Boyette, if	•
	7	the bill? Does it follow the like pages and	7	just want to walk through your	•
	8	MS. LAWRENCE: I tried to provide in the	8	SENATOR BOYETTE: Other question	ıs.
	9	memo the sections in which we talk about those	9	THE CHAIRMAN: sections that you	ı'd
	10	things and when we get to like the weightings,	10	like her to address this would be a good time.	
	11	those go in order; but it's not exactly page by	11	SENATOR BOYETTE: Okay. Got to	find my
	12	page in order.	12	questions. Here we go. All right. That's not a	ı
	13	SENATOR BOYETTE: Okay. Because my first	13	question. I'm sorry. All right, page 85, just to	•
	14	question was on page 24 of the bill. So whenever	14	clarify. Okay, this is section C which is lines	
	15	you're somewhere there that's where I'll start but	15	35 through 39, and this has to do with out of	
	16	maybe we can all I don't know how you want to	16	state this is for students who are from outside	le
	17	do this but	17	of our state, correct?	
	18	THE CHAIRMAN: (Inaudible.)	18	MS. LAWRENCE: I believe so, yes.	
Ш	19	SENATOR BOYETTE: Oh, okay. So I will	19	SENATOR BOYETTE: Okay. And I g	
	20	you go through when it says new section 6 the	20	had understood that we were taking that out, b	
	21	first paragraph, well, it's the only paragraph.	21	maybe that's somebody bringing an amendmen	nt to do
		If you would explain that to me.	22	so. So.	
Ш	23	MS. LAWRENCE: Yeah, so this is identical	23	MS. LAWRENCE: So this is current la	w and
	24	to the way it is worded currently and also under	24	we're just all section C said is is if a	
	25	the SDFQPA, and this just states that the state	25	school district is receiving out of state students	S
		Page 6			Page 8
	1	board will determine the state foundation aid for	1	they can enter contracts to do so. What the	
	2	each school district for each school year.	2	amendment and the bill does it wouldn't count o	ut
	3	SENATOR BOYETTE: Okay. And the	3	of state students in the enrollment of the	
	4	foundation aid is?	4	district, but those students could still attend;	
	5	MS. LAWRENCE: So if you want to go back	5	but that would be up to the local district.	
	6	to the definitions, I believe that's on page 19.	6	SENATOR BOYETTE: And that amend	ment is
	7	No, I am incorrect in that page number. It's on	7	not in this section but somewhere else?	
	8	page 22.	8	MS. LAWRENCE: It's in the definitions	
	9	SENATOR BOYETTE: Page 20 or I have local	9	section.	
	10		10	SENATOR BOYETTE: Okay. Okay. A	na ao we
	11	MS. LAWRENCE: Yes.		know how many out of state students we have?	
Ш	12	SENATOR BOYETTE: But that's different	12	About?	. 4.0
	13	than state foundation.	13	MS. LAWRENCE: I would have to defer	10
Ш	14	MS. LAWRENCE: Correct. So page 22 and	14	the department to answer that question. SENATOR BOYETTE: Okay.	
	15 16	starting on line three is the state foundation aid, and that is the amount of aid distributed to	16	THE CHAIRMAN: Senator Goddard.	
Ш	17	a school district, it's kind of circular as	17	SENATOR GODDARD: Thank you, Mr	Chair
Ш	18	determined by the state board pursuant to section	18	I can just give you one example to give you an	. Chan.
	19	6.	19	idea of border school, border county, 40 of their	
	20	SENATOR BOYETTE: Yes, and I think that's	20	students in Altamont school district come from	
	21	why I was confused.	21	of state. Those children for the most part are	
	22	MS. LAWRENCE: Yes. So if you kind of		children of employees of that school district, or	
П		· · · · · · · · · · · · · · · · · · ·		1 3,	



23 they are children who -- whose parents either own

24 a business or work in the state of Kansas and pay

25 taxes in the state, and that was just one example.

23 look on that front page of my memo it does have

24 the like mathematical descriptions where you --

25 what those generally look like and where those

Page 9 Page 11 <sup>1</sup> I have five districts that border on the --1 is on lines one and two they have deleted where <sup>2</sup> basically on the Oklahoma border, and all five say <sup>2</sup> interest money goes. I don't know when -- if that 3 that that would really, really hurt them and that was from the House bill, if that's -- I don't know 4 the -- those children's parents are contributing where that comes from; and then my question was so 5 to the economy of the state of Kansas. I don't where does the interest money go if that's 6 have any particular data or charts or anything but 6 deleted? that's what they are telling me. 7 MS. LAWRENCE: Again, I'll have to look into (inaudible.) 8 SENATOR BOYETTE: All right. But in our 8 9 SENATOR BOYETTE: Okay, I'm sorry. new -- the way this is written in this bill those students wouldn't be counted in (inaudible) there 10 MS. LAWRENCE: (Inaudible.) 11 SENATOR BOYETTE: You can tell what I did -- there's -- they can come and there's some kind 12 of an agreement but they are not counted? 12 all weekend. Okay. And I think I'm understanding 13 MS. LAWRENCE: Correct. this right, okay? I have -- I had a -- first I 14 SENATOR BOYETTE: Okay. All right. Page had a question -- and I'm still on that page --15 89 has to do with the race track, the Woodlands, about paying for -- this is sections small B and and I just didn't know why -- why is that -- I then -- well, basically line 17 through 37. The 16 thought it wasn't operating; so help me know why 17 question was so we -- I say so we pay for student transfer transportation but then in 84 C I think 18 it's in the bill. 19 MS. LAWRENCE: So all of these amendatory that's clarified at a later place; but can you 20 sections, nearly all of them are just to update 20 help us understand if you are a transfer student 21 references to the new sections that are created by 21 how we do transportation funding? 22 22 enacting a new school finance formula. So there's MS. LAWRENCE: Again, with regard to the 23 no substantively amended things in these sections specifics of this amendatory section, I will come 24 that we're discussing. It's all current law. back and provide you a much clearer answer than I 25 We're just updating the reference to the would be able to give on the fly. Page 10 Page 12 1 SENATOR BOYETTE: Okay. I think it's 1 appropriate new section. SENATOR BOYETTE: But my question is why 2 helpful for us all to know that. do we have a reference to the Woodlands? We've UNIDENTIFIED SPEAKER: (Inaudible.) 3 just never taken it out? Basically? THE CHAIRMAN: Yes. 4 5 MS. LAWRENCE: I assume. I'll double 5 UNIDENTIFIED SPEAKER: (inaudible.) check on that and just (inaudible.) transportation so I'd like to ask a question if 6 6 7 SENATOR BOYETTE: Okay. that's okay with Senator --8 MS. LAWRENCE: But anywhere that we SENATOR BOYETTE: It's fine with me. I'm 8 reference any kind of school finance we had to go 9 iust -ahead and -- into that statute and make an update. 10 UNIDENTIFIED SPEAKER: (Inaudible.)

11 SENATOR BOYETTE: Okay. Here's this 12 thing, okay. So now I'm on page 94; and I have 13 from sections E and F and my question says, why school of residence for this? So a school is 15 attending a district in a -- in a non-resident, 16 they are not a resident of the district; but what it says is that -- it says that they are going to -- they get a graduation diploma from where their school of residence would be. 19 20 MS. LAWRENCE: I'll have to look into 21 that a little bit further to give you a better 22 answer on that.

23

11 SENATOR BOYETTE: Good. UNIDENTIFIED SPEAKER: Help me understand on page 96 the -- the two and-a-half miles limit for children, how -- is that -- that new, different? 15 16 MS. LAWRENCE: That is the same as it has been. So for students living beyond that two and-17 a-half miles the weighting would apply and students living with in that two and-a-half miles 20 districts do not get to count as students who are 21 transported by the district. 22 UNIDENTIFIED SPEAKER: So that's --23 that's not rural school or -- I mean that applies 24 to both.

25

12

SENATOR BOYETTE: Okav. I just -- it

24 would be nice to know because I had no idea about

25 anything like that so. Okay. Then page 96 there

MS. LAWRENCE: Correct.

Page 13 Page 15 1 UNIDENTIFIED SPEAKER: Okay. 1 general rule you can't ask a kindergartner or 2 THE CHAIRMAN: Senator Pettey. first grader to walk two and-a-half miles along 3 SENATOR PETTEY: And just to follow up on many of our highways and even in the rural areas, that transportation question. So if a district 4 urban, rural, wherever you are, a lot of them have allows an out of district student to attend their no sidewalks and most communities will do that -- within their district, they -- they can without charge and eat it. Some of the transport but they don't get any -- any metropolitan areas may charge for it. transportation funding even if, I mean, well, they 8 SENATOR HENSLEY: Thank you. 9 don't get any transportation funding for that out THE CHAIRMAN: Senator Pettey. of district student, is that correct? 10 SENATOR PETTEY: Dale, don't go away. 11 MS. LAWRENCE: I would have to defer to 11 This is just a follow up question to the earlier 12 the department on how all of that is funded, I 12 one about out of state students. So are we -- I 13 don't know. know we -- are we currently counting them for 14 THE CHAIRMAN: Eddy, is that something 14 state aid? MR. DENNIS: Yes, there's 624 students 15 you can help us with? Mr. Dennis, can you give us 15 16 a hand with that one? 16 out of state and they are counted like any others. 17 MR. DENNIS: Out of district students are There's a little history to that. At one time the not reimbursed. Out of district students are not legislature had adopted a law to put some -- slow 19 reimbursed. that down, restrict it, put restrictions on it and SENATOR PETTEY: So you could -- you can 20 20 -- and so forth. The next year they repealed that 21 transport them? You can take them to -statute before it was implemented. So it's been 22 MR. DENNIS: You can transport them but that way for -- in the real world for quite some 23 you don't get paid for it. 23 time. 24 SENATOR PETTEY: Thank you. 24 SENATOR PETTEY: And just to follow up 25 THE CHAIRMAN: Senator Estes, did you -with that, so the currently do districts then Page 14 Page 16 1 did you have something earlier on that I skipped 1 determine the standard of whether they accept like over you? Senator Hensley? 2 if they are a employee's child or --SENATOR HENSLEY: Dale, how long has this MR. DENNIS: It varies with the school 3 3 4 two and-a-half mile provision been in the law? 4 district, but the local board decides whether to 5 MR. DENNIS: Prior to my time. That's a 5 accept them or not accept them; and some have a policy they will only accept the students whose 6 long time, Senator. 7 SENATOR HENSLEY: Long time. parents work for the district and the parents live 8 out of state, and others, maybe they have parents MR. DENNIS: It's been there a long time. or family work in the district. So it depends on It's -- it's one of the -- we've looked at that before, it's one of the higher reimbursements 10 board policy and the board decides that when they 11 mileage wise and there's a state or two at three 11 review each application. miles, we're about in the top five on the high 12 SENATOR PETTEY: Thank you. side of that. Most of them are lower than that 13 THE CHAIRMAN: Senator Estes. and the theory at that time was a little different 14 SENATOR ESTES: Thank you, Mr. Chairman. 14 15 than it is now. 15 And I was going to speak with the senator spoke a 16 SENATOR HENSLEY: But this was all 16 while ago. My particular southern counties are 17 included obviously in the 92 school finance bill also right up against Oklahoma and many of our 18 towns are involved in that situation; and many, too? 19 MR. DENNIS: Yes, it was carried over. I many of our ranchers and farmers own ground both 20 20 think it was adopted somewhere in the mid sixties sides of the border and you don't even know. I 21 and it carried over and has been -- the two and-amean, you could be on your south part of your



22 half miles has been there for a long, long time.

25 two and-a-half miles, for safety purposes. It's a

24 districts, Senator, transport students that are

23 Yes, sir. It hasn't -- it's -- many school

ranch in Oklahoma and five minutes be in the north

part in Kansas but -- so they own ground in both

25 And so they generally send their kids to whichever

24 sides and just -- so they pay taxes on both sides.

Page 17 Page 19 1 one happens to be closer, but it's kind of the 1 then there would be the weightings that would go 2 reasoning behind some of that. But there is cross with that; but you would have to go through and compliance the same way with Oklahoma kids come to analyze each individual student and we haven't Kansas, Kansas kids sometimes go to Oklahoma, but done that but you'd be in the 3 to 3.2 million if as far as hard numbers I'm trying to get some of you counted the weightings. that for the committee's benefit; but I haven't 6 THE CHAIRMAN: Okay. Thank you. Senator 7 got it yet so, thank you, sir. 8 THE CHAIRMAN: Senator Goddard. 8 SENATOR BAUMGARDNER: Thank you very 9 SENATOR GODDARD: Thank you, Mr. Chair. 9 much, Mr. Chair. I think that for many of us we My -- my -- I guess I tag on to the last question are impacted in some manner on this particular here. Sir, did you say there were 600 and how issue. It isn't just what we are establishing as 11 12 many --12 the base funding for the student, but keep in mind 13 MR. DENNIS: 624 is what's been reported a lot of these border schools are small schools; as out of state students attending Kansas schools. and so they will be in that low enrollment 14 15 SENATOR GODDARD: Do we have any numbers weighting where -- I mean, I -- I did hear from as Senator Estes said on how many Kansas students 16 South Haven and this year they have 195 students 16 attend school in adjoining states? 17 17 but 25 of those are from out of state. And so MR. DENNIS: No, we do not know that. We 18 they happen to have that low enrollment weighting 19 -- it's very difficult to nail that down, because of the 76 percent and so it is that stacking upon 20 like in some of the border counties a student 20 stacking, it's the base plus the low enrollment might live in Johnson County, Wyandotte County, weighting, plus special education, plus any of the 22 they may not know that student exists. They may other types of things, free and reduced, things 23 go over to Missouri, probably not, but there could 23 like that. So it is --

24

Page 18 Page 20

25 you that if you -- if you -- if they lost the 25

MR. DENNIS: One thing, Senator, to help

1 you don't get a very concrete answer how many we 2 have, but we do have some we know that. We even 3 have a special law on one case where the kids are 4 counted in Kansas and they could get to go -- it's 5 been -- it's a law Brown Burr Oak, it's been there for years and years, before my time so --7 SENATOR GODDARD: Thank you. 8 MR. DENNIS: We don't know exactly. 9 SENATOR GODDARD: Okay. Thank you. 10 Thank you, Mr. Chair. 11 THE CHAIRMAN: Dale, on -- Dale, on that 12 subject, if -- let's say that we didn't have any Kansas students going the other way just out of state students coming in, you said it was 624? 14 15 MR. DENNIS: Yes, sir. 16 THE CHAIRMAN: Fully weighted when we get 17 through all this, would that be a -- worse case basis would that be around six million dollar fiscal note if we just wanted to know what the 20 cost was? 21 MR. DENNIS: I don't think it would be

24 -- it could and they wouldn't know it so -- and if

25 you call other states, we've done that before and

1 and they stayed in Oklahoma, the low enrollment 2 weighting would go up for those that remain, remember? It scales down. It goes down to a hundred, you know, and so as long as they are above a hundred it would -- it would go up, so. 6 SENATOR BAUMGARDNER: Well, it would but 7 there wouldn't be the base of those --MR. DENNIS: That's correct. 8 9 SENATOR BAUMGARDNER: And, you know, I 10 think that this is a difficult issue. I think 11 that we do need to talk it through and think it through; but I would like to remind my fellow committee members that, you know, we had folks that were here on Friday and they were requesting short of an additional billion dollars over the 16 course of two years. And so is the six million dollars of out of state tuition and weightings, 17 you know, is -- is that what's going to make and break it? No, it's not; but when we were looking 20 at ways of funding Kansas schools and providing that education for Kansas students, we do need to be looking at all areas. And with regard to Kansas kids that go to school elsewhere, we are 24 not sending money to those other states, are we, 25 sir?

22 that high, because, see, the base on 600 would be

23 2.4 million; so it would be closer -- I thought

24 you might ask that, Senator, but if you just take

25 the base it's like 2.75 million, 2.8 million, and

// ]		LI.	0 (21 - 24)
	Page 21		Page 23
1		1	that very worksheet for us showing them what it
2		2	
3	-	3	SENATOR HENSLEY: We haven't received
4		4	that yet.
5		5	THE CHAIRMAN: Have not.
6		6	
7		7	THE CHAIRMAN: But we will. Maybe save
8		8	him a task.
9		9	UNIDENTIFIED SPEAKER: We saved Dale some
10		10	
11		11	THE CHAIRMAN: Yeah.
12		12	UNIDENTIFIED SPEAKER: Thank you, Mr.
13		13	
14		14	THE CHAIRMAN: Yep. Senator Boyette,
II		15	
15	1 3 2	16	SENATOR BOYETTE: I only had one more and
17			
	•	17	
18	9	18	you would, Jason, help me understand it's
19			, , ,
20		20	1 3
21	8 8	21	, , ,
22	ı	22	1 1 , 5
23	1 &		is right, are we then going to have to just come
24	,	24	, e
23	and what the potential cost of those changes are.	23	that.
	Page 22		Page 24
1	MR. DENNIS: Like when you say potential	1	MR. LONG: So the prior school finance
2	you want me to assume everybody goes like cost of	2	law, the STFQPA had a non-severability provision
3	living	3	in it. It was a policy decision by the
4		4	legislature, and crafting that legislation to
5	MR. DENNIS: LOB, there's another one,	5	issue its intention that all of it be considered
6	capital outlay, everybody goes the maximum?	6	non-severable so that if any portion were declared
7	SENATOR HENSLEY: Yes.	7	unconstitutional the entire Act would be rendered
8	MR. DENNIS: Okay.	8	unconstitutional and be struck down. The non-
9	SENATOR HENSLEY: If you could provide us		severability provision is in House bill 2410. My
10	I presume it would be in the form of a	10	understanding is it probably is for the same
11	printout.	11	policy reasons but I've not heard that addressed
12	MR. DENNIS: Would you wanted a print out	12	specifically necessarily in the House K-12
13	or just state totals?	13	education budget committee. If the committee
14	SENATOR HENSLEY: I think state totals	14	desires that certain portions of the Act be
15	would probably probably be sufficient.	15	severable if found unconstitutional by the Kansas
16	MR. DENNIS: Yeah, okay.	16	Supreme Court, then obviously the bill can be
17	SENATOR HENSLEY: Yeah.	17	amended to adjust this provision or any particular
18	THE CHAIRMAN: Bear with me one second,	18	provision of the Act to make it severable from the
19	Dale. Eddy, the the worksheet that you did for	19	remainder of the Act.
20	me, would that have the big total in it?	20	SENATOR BOYETTE: So if I'm hearing you
21	MR. PENNER: Yeah, the that would be	21	right it was a matter of choice to make it that
22	implicit in that spreadsheet, yeah.	22	way in the past?
23		23	MR. LONG: The decision to make an Act
24	when we get a little bit further down the road and	24	severable or non severable is a policy decision to
11	people get their questions answered I had Eddy run	25	he made by the body yes



25 be made by the body, yes.

25 people get their questions answered I had Eddy run

Page 25 1 SENATOR BOYETTE: Okay. Thank you very 1 next year because they might not have the staff or much. For the moment -the facility to do that. 3 MR. LONG: Okay. 3 MS. LAWRENCE: Correct. This is for 4 SENATOR BOYETTE: Thank you. 4 school districts that already offer full day 5 THE CHAIRMAN: Senator Pettev. kindergarten and those kindergartners are only 6 SENATOR PETTEY: Thank you and I'll just counted currently as .5, they would be allowed to go through my list if that's what -- if the Chair be counted as one; but this would not dictate a agrees. So on page three it's -- who does the school to have an all day kindergarten program or teaching excellence scholarships go to and is it for kindergartners who attend kindergarten to be -- are they still in the bill? And is it for -all day kindergartners. 11 11 or is it for national board certified? SENATOR PETTEY: Thank you. Okay. Page 12 MS. LAWRENCE: I'm going to defer the 12 29, new section 14, so it seems that all the 13 appropriations sections questions to Mr. Penner. different fundings seem to refer back to this SENATOR PETTEY: Sorry, Eddy. It's 14 14 section, so I just need a better understanding of 15 15 that change. page --16 UNIDENTIFIED SPEAKER: Line 27. 16 MS. LAWRENCE: This is the 20 mill tax 17 MR. PENNER: My recollection is that that 17 levy section. This is the same as it is line of appropriation is the national board essentially in current law that would require certified teachers, and off the top of my head I 19 local school districts to levy a 20 mill property can't say with any certainty whether or not 20 tax on the property in their district. 21 there's anything else in that line of 21 SENATOR PETTEY: And it's referred to as 22 appropriation, that is a copied over section from 22 new because? 23 the Department of Ed section in the mega bill and 23 MS. LAWRENCE: Because we're repealing 24 24 also from the Department of Ed section in the the old one just so that the entire new school 25 House school finance bill. finance formula sections would all come together

1 as opposed to be spread out. 2 3

SENATOR PETTEY: And so that's why it's repeatedly referred back to in -- I think in -trying to think how many times I've seen new section 14 referred back to, but any time there was something with taxes.

MS. LAWRENCE: If we would like a little bit of clarification I'll defer to Jason.

MR. LONG: Yes, because this is a long 10 standing property tax levied by school districts, 11 it's referred to in a number of different statutes referring to property taxation, that's why you see the numerous references that need to be updated to refer to new section 14. The current 20 mill property tax statute is actually set to expire on 16 June 30th of this year, along with the rest of the 17

class act. SENATOR PETTEY: Thank you. And then 19 page 52, that new section 43. So with -- this 20 deals with the report that would come to the -that would be submitted by the Department of

22 Education. Within that report is there -- am I hearing a bell over and over again? Within that

report is there anything that makes sure that the

25 demographics of each school district is included?

Page 26

8

18

SENATOR PETTEY: So this would just be 1 2 the funding for that national board certifying me? 3 I know that it's spoken -- national board certify 4 is spoken to further in the bill, but when I read 5 that section I couldn't -- I wasn't -- I wasn't 6 sure if this was its funding source. Thank you. Page 18 deals with kindergarten and so in as we currently have the bill, kindergarten enrollment would be figured on the prior year as well? 10 MS. LAWRENCE: Correct. 11 SENATOR PETTEY: But in order -- I think we've had a discussion, in order to get a current 12 -- to get a accurate count we probably need to 14 change that. 15

MS. LAWRENCE: For the first year because kindergartners currently are counted as .5 and there is funding in this bill to go to a 1 FTE for those kindergartners. So in the first year that they transition from the .5 to the 1 FTE there 20 would need to be an amendment if that was the

21 desire of the committee to account for that. 22

SENATOR PETTEY: Right. But that doesn't 23 -- that doesn't necessarily -- this bill would not

24 necessarily dictate to every school district that

25 they would have to go to full time kindergarten

Page 28

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Page 29
                                                                                                                 Page 31
 1
         MS. LAWRENCE: I don't see that as a
                                                               1 imposed under the cash basis law shall not apply
   requirement in this report.
                                                                 to; and then it kind of jumps over to B,
 3
         SENATOR PETTEY: It's not there?
                                                                 expenditures in any month by school districts
                                                                 which are in excess of current revenues and
 4
          MS. LAWRENCE: No.
 5
         SENATOR PETTEY: Okay. Thank you. And
                                                                 continuing on. So it -- those expenditures, those
   then page 56 on the new section 47 of the -- was
 6
                                                                 -- the limitations on those expenditures that are
 7
   that what Barbara dealt with that?
                                                                 imposed under the cash basis law would not apply
 8
          UNIDENTIFIED SPEAKER: Uh-huh.
                                                                 to those particular expenditures.
 9
          SENATOR PETTEY: I'm sorry. If I go back
                                                               9
                                                                       SENATOR PETTEY: The cash basis law would
10 to my notes I wasn't -- I was listening to you but
                                                              10
                                                                 not apply?
                                                                       MS. LAWRENCE: Correct.
                                                              11
   now I'm -- okay, skip that, we've already answered
   that question. Page 58 and 59, new section 51, so
                                                              12
                                                                       SENATOR PETTEY: So it wouldn't -- it
   this specifically -- this specifically deals with
                                                              13
                                                                  wouldn't mean if they didn't have enough money?
   the surcharge on the utilities?
                                                              14
                                                                       MS. LAWRENCE: Right. And again I'll
14
15
          MS. LAWRENCE: Section 51 is the utility
                                                              15
                                                                 just -- this is current law. This is just
16
                                                              16
                                                                 updating the reference to the appropriate section.
   fee.
17
                                                                       SENATOR PETTEY: Okay. Page 98 and 99
         SENATOR PETTEY: And so I'm not sure if
                                                              17
                                                                 there are -- there's new language on both page 98
   this is a question that (inaudible) asked but on
   page 59 when it talks about the -- the fee that
                                                              19
                                                                 and 99. 98 is starting in line 12, 99 is starting
20
   would be imposed about line 27, when it talks
                                                              20
                                                                  in line 8. Could you just clarify the meaning of
21 about the fees on water rights, would -- does that
                                                                 those two sections? It's letter C on page 98 and
22 lead up to having that actually the first bill
                                                              22
                                                                 it's letter D on page 99.
23 would be 160 dollars? Because it has 120 dollars a
                                                              23
                                                                       MS. LAWRENCE: So I think subsection C is
24 year but then it says the first payment shall be
                                                              24 kind of referring back to what we were talking
25 due on or before March 1st but shall be prorated
                                                                 about earlier in that a student if they are
                                                   Page 30
                                                                                                                 Page 32
 <sup>1</sup> for calendar year 2017 and shall be 40 dollars.
                                                                 provided transportation by their district but it's
   So is that 40 dollars tacked on to the 120 dollars
                                                               2 not the student's resident school district they
 3
   so it would actually be 160 dollars?
                                                               3 would not be counted in the school district's
 4
          MS. LAWRENCE: If the utility was not
                                                                 transportation weighting. So out of district
 5
   able to start on September 1st collecting that fee
                                                                 students would not count for that weighting.
                                                               6
   then -- and it started in March of collecting that
                                                                        SENATOR PETTEY: And so it's just
   fee, it would pick up everything from September to
                                                                 reflected as new -- I mean I thought that was
   March. So yes, it would be a higher fee.
                                                                 current policy but that is new policy?
                                                               9
 9
          SENATOR PETTEY: Kind of like it would be
                                                                        MS. LAWRENCE: I'm going to --
                                                              10
   a higher fee for all the other ones because they
                                                                        MR. LONG: Under the Class Act the
wouldn't be able to actually reflect them on the
                                                              11
                                                                 transportation weightings was repealed and was not
  bills so instead of it being a 225 it would be a
                                                              12
                                                                  in statute and so references to a transportation
13 dollar the -- I think that was right, 13
                                                                 weightings were stricken from other statutes in
   dollars the first time, that's the same thing?
                                                                 existence at the time. With the implementation of
14
                                                              14
15
          MS. LAWRENCE: Yeah, it's the same idea.
                                                              15
                                                                 a transportation weighting, again, under the
16
          SENATOR PETTEY: So -- okay, so I'll -- I
                                                              16
                                                                 School Finance Act and this bill that language
17
   won't -- I won't delay. I won't hammer that any
                                                                 that used to be in the statute is being reinserted
18
   longer.
                                                                 into that statute there and also on page 99. So
19
       On page 61 what does letter B mean?
                                                                 it's the references to transportation weighting
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20

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25

that used to be in statute when there was a

because the Act now again will use a

aid for school districts.

transportation weighting are being reinstated

transportation weightings and determining state

SENATOR PETTEY: So neither of these on

MS. LAWRENCE: Which letter B?

you look back on page 60 kind of starting there at

line 26, it says the limitations on expenditures

letter B starting on line five.

SENATOR PETTEY: I'm sorry. Page 61,

MS. LAWRENCE: Line five. Okay, so if

22

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Page 35

Page 36

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Page 33

1 page 98 or 99 are new? So that reference to not being paid for transporting a student are the reference to school buses.

MR. LONG: They are not currently in statute and so they are being added to those statutes and would -- so they appear as new

language in the bill because they are -- would be added to the statutes under Senate Bill 251.

9 SENATOR PETTEY: So is this presently 10 just policy?

MR. LONG: If you remember the Class Act 12 fixed the transportation weighting for school districts as in effect on school year 14-15 which excluded these costs from transportation 15 weighting. And so what was in the law prior to 16 the repeal the STFQPA has just been carried forward for two years; and now with the

18 implementation of a new School Finance Act these provisions are being added back into the statutes

SENATOR PETTEY: Thank you. Then page

20 to reference the transportation weighting going 21 forward.

23 102 dealing with -- it'd be the line 11, that 24 reference to redevelopment districts, is that

current? Is that --

1 included for purposes of the tax increment

financing in those districts.

SENATOR PETTEY: Okay. So it's after,

4 nothing that was prior to that? 5

MR. LONG: That's correct.

SENATOR PETTEY: And then on page 103

7 starting with line 23, so -- dealing with

bilingual funding, so this basically means that

9 once the money is in the bilingual fund it has to

stay there, it can't be moved to the general fund,

11 is that correct?

12 MS. LAWRENCE: I believe what this is 13 saying is that the expenses of the school district 14 that are for those bilingual education programs must be paid from the bilingual education fund, and money that's deposited in or put into that

fund shall only be expended for those purposes.

And I believe there is a funds transfer section

19 earlier in the bill that I will have to double 20 check to see exactly what it says; but I do

believe it goes back to the prior STFQPA setup of

how funds could be transferred in and out or

23 monies could be transferred to and from funds.

SENATOR PETTEY: Well, you know, there is strucken language there. It appears that maybe

Page 34

general fund but this says it can't. Is that

3

24

25

4

12

14

15

16

3 that? MS. LAWRENCE: I'm going to try. I am

MS. LAWRENCE: That would be new.

SENATOR PETTEY: And could you explain

not an economic development reviser but I believe 5

this relates to the -- sort of those tax

abatements that are picked up as well for capital

outlay and 20 mill, this would apply to them and

this is just the date on which that would apply. 9

10 SENATOR PETTEY: So it would not apply to 11 anything prior to July 1 of 2017?

MS. LAWRENCE: So basically after July 1, 12 13 2017, they would no longer receive those 14 abatements.

15 SENATOR PETTEY: The redevelopment 16 district would no longer receive them?

17 MS. LAWRENCE: Correct. And I'm going to get some clarification.

19 MR. LONG: So under 251 the capital outlay taxes are being excluded from redevelopment

district tax increment financing; and because that 22 is only prospective change you see the date there

on page 102 on line 12. So for redevelopment

24 districts created after -- on and after July 1st,

25 2017, the capital outlay tax levies would not be

1 the money could have originally been put in

correct?

MS. LAWRENCE: So I believe the stricken

5 language says, money deposited in that fund may be

used for the payment directly attributable to bilingual education or may be transferred to the

general fund. So this one requires that it shall

only be expended for those purposes, and again, I

would have to double check those funds transfer 11 sections just to clarify exactly for you.

SENATOR PETTEY: Okay, thanks. And then page 105, letter K, so this -- this just goes back to the definition of what a school year is, is that correct?

MS. LAWRENCE: Correct.

SENATOR PETTEY: Okay. Page 108, there's 17 18 again a new section from lines 10 to 16.

19 MS. LAWRENCE: Yes. So this would limit

20 -- we're in the tax credit scholarship program 21 section and this would limit a scholarship

22 granting organization. It would have to award at

least 50 percent of those scholarships to students

who are certified by the Department of Children

25 and Families. So I believe currently it's just



Page 39

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students who -- an eligible student is one who is
 just an at risk student. It doesn't have the

specific requirement of being directly certified by the department.

5 SENATOR PETTEY: When you say certified 6 does that mean it's actually been a client under 7 Children and Families, is that what that means?

MS. LAWRENCE: Yes.

9 SENATOR PETTEY: Okay. Thank you. And 10 then page 111, the -- I think that's -- it's the

1 term real property and that's -- I think you've

already clarified that. Let me see. I think for
 the moment that may have covered it. Thank you,

14 Mr. Chairman.15 THE CH

THE CHAIRMAN: Senator Estes.

SENATOR ESTES: Thank you, Mr. Chair. I have some questions. First one I would like to

address would be when it comes to the sunsets. We

19 had talked about making it so that that gets

studied the year before so as not to get theschools into a fix. Is that -- did we actually

22 change that or is that just an idea that we has to

23 help it out or how did we end up with that?

THE CHAIRMAN: Yeah, I believe that was a

5 conceptual idea that Senator Baumgardner threw

1 gathered, but --

2 UNIDENTIFIED SPEAKER: Great. Then I

won't bring up the -- the amendments at this

point. And by the way, the amendments, the Chair

5 is aware of them, I'm not pulling any fast ones

6 here, but one thing I kind of wonder if we

<sup>7</sup> shouldn't be doing is eliminating that ten percent

8 floor deal. It's only school districts that --

<sup>9</sup> there's only two school districts it even effects.

O I'm not sure that is something we need to be

11 putting in there. I've heard this from lots of

12 different people, school people, and there's

thought -- my thinking is maybe we should keep the

14 Special Ed money the same and call for a

legislative study for next year before we launch

16 into the changing the special ed allocation

17 process. And I also want to -- I would like to

18 see the -- the scholarship -- tax scholarship

19 thing remain currently as it is in current law. I

20 don't think there's a need to change this. That's

21 my feeling on it. I will in fact be bringing an

amendment later on that effect; but just to give

you a heads-up on that, folks, in case you want to

24 discuss it. Severability clause, I think the way

25 it's always been or the way it's been lately is if

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out. The sunsets are in this bill; she wastalking about having a pre-sunset so we don't have

3 an issue like we're having with Star Bonds as

4 we --

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SENATOR ESTES: Right.

UNIDENTIFIED SPEAKER: There is a lot of

concern from a lot of different parties about the

8 sunset. It's scaring a lot of folks to death

9 because they don't understand the theory behind

10 it, and even those that do when you've heard it,

11 it puts it up right up against them again. And I 12 thought our idea -- her idea of doing it the year

before was fine but I would assume we would need

14 to get that somewhere written down so that

15 actually happens rather than, you know, that's one

of my concerns. Now we won't be -- this

conversation, do you expect us to introduce

amendments now or later on, how do you want to

19 handle things like that?

THE CHAIRMAN: What I would like to do,
Committee, on amendments I'd like to continue with

22 this due diligence data gathering; and then once

we get to the point and we may reach it today, but

24 if we don't then I would like the amendments to

25 start coming after we've got all of our data

1 one part's unconstitutional that piece can be

<sup>2</sup> fixed, it's not the whole thing gets thrown out.

3 I think in this -- in our proposal, is it not,

4 that if one part's unconstitutional the whole

5 thing is unconstitutional? Is that good -- give

me some upgrade on this, folks, is that a good

7 idea or is it not?

8

THE CHAIRMAN: Senator King, do you want

9 to weigh in on that for us?

SENATOR KING: The only extent to which I

11 feel comfortable weighing in is just looking at

12 what the court did in the Montoy litigation. This

13 non-severability provision is not new for this

14 bill. My understanding is a similar provision was

15 in the legislation, I should say the multiple

16 iterations of legislation that were considered by

17 the court in Montoy. In that case in the next to

18 last Gannon opinion notwithstanding the non-

19 severability provision, the Court actually took

certain pieces of the legislation and stayed those
 pieces and allowed the rest of the legislation to

22 move forward, but first on a temporary basis, then

23 permanently. As well to the opposite extent in

24 the equity suit that we just went through, there

25 was a severability clause in that legislation and



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1 the Court declared the entire structure of it

2 unconstitutional as a whole. It elected not to

3 sever certain portions. So a long way of saying

4 the existence of a severability or a non-

5 severability clause is a factor considered by a

6 Court but as has been shown many times

particularly in school finance, litigation, the

Courts don't always follow that suggestion.

UNIDENTIFIED SPEAKER: Okay. One other

point, in talking about the utility bill part of

11 this, I've done some research on the thing and the irrigation part of it actually, it really isn't

13 even germane to what we were trying to do with the

14 utility part, and that got put in there. So it

15 has nothing to do with utility bills or anything

16 else, as far as relating to the idea of the fee

for utility bills. So I will in fact have a -- an

amendment to propose to remove that part of it.

Also there will be one that will clarify to

20 everybody, hopefully, just exactly how this

21 applies to each individual homeowner whether

22 you're a farmer, whether you're a -- whoever you

23 are, whether you've gotten multiple hook-ups in

24 town or what, but just to make it very, very clear 25 to everyone that -- how that was actually intended

1 of the CPI for the midwest region for the three

immediately preceding school years. So I'd ask

him to do a calculation for maybe the next three

years using that formula, because we had that

calculation in the House bill for the five years.

So could you do that for us, Eddy? I mean, you

don't have to do it right now but just --

8 MR. PENNER: I would just need clarity on 9 what you would want me to assume as the rate of 10 inflation for --

11 SENATOR HENSLEY: The 1.5.

MR. PENNER: The 1.5, same as the House?

SENATOR HENSLEY: Yeah, the 1.5 percent

14 just like you did with the House calculation.

MR. PENNER: I can do that.

SENATOR HENSLEY: Okay, thank you.

17 Because I don't think we've seen that type of a

18 projection yet I don't believe.

THE CHAIRMAN: Senator Hensley, we have not. The Kansas Association of School Boards did put that calculation up for two or three years on

their website, but Eddy can do it for us as well.

23 It's sitting out there on their website.

SENATOR HENSLEY: I didn't see it but I'd prefer that we get it from legislative research.

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1 THE CHAIRMAN: Sure, yeah. So,

Committee, if it's all right with you I had --3 Senator Baumgardner, did you have something?

SENATOR BAUMGARDNER: (Inaudible.)

5 THE CHAIRMAN: Okay. Let's -- let's go

with the commissioner and then we'll circle back 6

around with Eddy and these numbers. Senator

Baumgardner.

SENATOR BAUMGARDNER: Thank you, Mr.

10 Chair, and thank you for being here and you're

11 welcome for me calling you up there. Actually, we

have a couple of things that I would like you to 12

address, if you would. One of them is to start

off with talk to us about at-risk -- four year old

15 at risk, four year old at risk pre-K. On the

House side they were setting aside two million

this next year and an additional two million the

year after that so what was that two million based

on and is that really appropriate for the need? 19

20 What do you gauge the need being for that -- that

21 four K -- or four year old at risk?

22 DR. WATSON: Thank you, Sandra. They

base recap of the House did 0.2 million dollars a

year and add two million dollars each year for

25 five years for a total of two million dollars. I

1 to happen. So at the appropriate time we'll bring

that up for -- as well. Thank you, Mr. Chair.

3 THE CHAIRMAN: Senator Estes, on the special education I know we had the presentation

by Senator Givens. The special ed sets somewhat

out of the formula so we weren't talking about changing that up inside any legislation; is that

correct, Tamara?

9 MS. LAWRENCE: I believe what I understood from the senator when he was discussing it is that his proposal at least for this year was for the additional 12 million in special education funding, not the current levels of special 14 education funding.

15 THE CHAIRMAN: Okay. Committee, any other questions for staff? Senator Hensley.

16 17 SENATOR HENSLEY: Mr. Chairman, I was going to ask Eddy to do a calculation for us on page 2 of Tamara's memo at the top is the base aid. And we had gone through this exercise the 21 other day when we were talking about the House 22 bill, and I would ask Eddy to -- well, the bill provides in 17-18 a base aid of \$4,006 and then

24 in 2018-19 it's 4,080, and then each school year

25 thereafter we would increase the base the average

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- 1 do not -- I do not know basis for why they came up
- 2 with that specific number. I know we had
- 3 conversations about four year old at risk
- 4 (inaudible) it would -- it would seem and I'm
- going to -- I'm going to defer to Dale if I say
- this inappropriately, but I think about -- if you
- were to serve all of the at risk in those
- communities (inaudible.)

9 Now, I want to -- I want to clarify those back

10 to the board's original vision which came out of

11 what Kansans said. Kansans said we ought to look

12 at every community and that's the chain of

13 resources that you'd be working with now deliver

14 those (inaudible) discussion. So in some

communities it would be -- I'll use my home town

of Coffeyville to scale that up because that

community asked for that. In other communities

you may have (inaudible) providers that are doing

(inaudible) home base provides mom and dad

20 (inaudible) so the model may look a little

21 different (inaudible.)

22 SENATOR BAUMGARDNER: So it isn't your

position as commissioner that all at risk four

year old needs to come from the public schools? 25

DR. WATSON: No, that's -- that's

1 title programs, and those monies then flow

directly in what we call Title I, Title II

schools; and those monies must be allocated in on

a rational basis to go help students that

primarily are not doing well in reading and

mathematics. Now there's some other provisions

within accreditation that also talked about low

graduation rates and how money must be spent if

you're not graduating two-thirds of your students.

There's also provisions in that talk about you

11 must identify the lowest five percent of schools

12 academically and provide them even more technical

assistance. The other large part of money that I

think generally by its very definition go to at

risk students that would be students of

disabilities, and that of course is funded in a

17 whole different program of special education

through IDA. I don't know, I would defer to Mr.

19 King or others as to what happens to federal

20 sources of funding if schools are not open.

SENATOR BAUMGARDNER: Talk to us about

22 row standards and, you know, when we kind of go

23 through that list of row standards some folks say,

well, how is that really quantifiable? And so how

is it that the Department of Education is going to

Page 46

21

(inaudible.)

SENATOR BAUMGARDNER: Thank you. 2

DR. WATSON: That is not what Kansans

said. 4

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5 SENATOR BAUMGARDNER: Okay. Okay. Thank

you, I appreciate that. We're going to move on to 6

7 the next question and that has to do with, you

know, kind of what we all know is that the courts

are expecting a reasonable funding formula to get

to them before the June 30th. So talk to us about 11

what is at risk other than parents being concerned about what are we -- where our kids going to be

and teachers being concerned do I have a job, but

talk to us about what's at risk with regard to 14

15 federal funds and federal obligations if the

courts don't give us the okay for -- by July 1 and

if in fact they say, no, we're going to close 17

schools until it meets our expectations. So from

that federal standpoint. 19

DR. WATSON: Well I can -- I can review

21 with you the sources of -- of federal money that go toward at risk populations. I don't know I

would need a scholar well above my pay grade to

24 tell you what happens to that if schools were not

25 -- not to be opened. Primarily, those fall on the

Page 48 1 quantify some of those what seems sometimes a

little esoteric, some of those row standards.

3 DR. WATSON: We refer to those as Rose capacities and that's just our terminology between

a standard and a capacity; but they are the

underpinnings of the accreditation system. And so

what we're looking at as we move forward is the

state board has identified five areas that make up

what a successful high school graduate should look

10 like, and those are academic skills which has been

11 our primary focus entirely over the last 15 years

12 or so. We've just been solely focused on that.

But then cognitive, technical, employability and civic engagement. They have also said based upon

feedback that we received that social emotional

growth should be present as should an individual

17 plan of study or a thought to the future. The

Rose capacity speaked a lot to that vocational and

technical and that thought to the future. I

20 shared with the committee previously how we're

21 taking a look at graduation with post-secondary

22 success. That measure in noting that's it's about

46 percent of our five year average right now

speaks to us as to what should happen as we

25 backward map that all the way down into pre-K and



Page 51

Page 52

Page 49

- 1 early childhood, and speaks then to look at those
- 2 what we call those seven domain areas and say
- 3 where is Randy Watson strong and weak? Where is
- 4 Senator Baumgardner strong and weak? And then how
- 5 do we adjust the system to make sure that they are
- 6 ready when they leave us for whatever they choose
- to be their plan of study. If you encompass all
- of that you start to get to what the Rose capacity
- speak of, which is how do you help in all those
- capacity students to be successful later on in
- 11 life? That's what the Rose capacity speak to and
- 12 I think that's what the state board tried to put
- together after listening to Kansans as they put

14 together their accreditation system.

SENATOR BAUMGARDNER: My next question

16 has to do with, you know, the -- the courts talked

about making sure that we were addressing the very

different but specific needs of that lower 25

percent students, and one of the things that is

20 definitely in Senate Bill 2151 is that aspect of

21 the all day kindergarten funding, the one FTE for

22 kindergarten, to free up at risk funding that was

- 23 often being used to kind of offset that all day
- 24 kindergarten cost. So when we looking at other

1 audit as far as transportation and things like that, but when we swing into that at risk

weighting going toward the needs of -- of kids,

4 what is going to be in place so that we can audit

6 a child with a disability, we have the IEP but we

at risk. So what do you foresee is going to be

don't have that tool or document, if you will, for

5 that spending for the child if they are -- if it's

25 weightings they are pretty easy to verify or to

1 University of Kansas with her degree in

- psychology, and she was an at risk student by --
- not by academics but by many other factors. And
- so what we would -- what we would do is we would
- look at those -- those at risk programing, at risk
- functions that -- that state board would define 6
- 7 and then we would audit those students that go in
- and out of those programs of need. That's what we
- did in the past. We asked for, you know, in that
- case who was -- who was in all day kindergarten,
- 11 you know, because it was being used, but if you're
- 12 in a remedial reading or maybe you're seeing a
- counselor because of social emotional help in
- addition to regular counseling procedures, so with
- 15 at risk you have some things that are preventative
- 16 in order to get students there and then you have
- 17 some things that we would call additional help or

18 remedial to assist.

SENATOR BAUMGARDNER: If you don't mind

20 could we go back to the Rose capacities just for a

21 minute?

19

22 DR. WATSON: Yes, ma'am.

23 SENATOR BAUMGARDNER: Do you envision, is

it possible potentially that a school district

might lose accreditation based on their failure to

Page 50

1 meet the Rose capacities in one or more of their

buildings? Is that even possible?

DR. WATSON: Well, the accreditation's by

4 district.

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SENATOR BAUMGARDNER: Right.

DR. WATSON: And the district will have

7 to prove that all of their buildings are reaching

appropriate gains. I would refer you again back

to this page. Here are the Rose capacities and

10 the underpinnings of it. We're measuring this

11 whole -- excuse me, this half so we're -- we're

not attempting to measure specifically the Rose 12

capacities, we're doing it through the board 14

outcomes moving forward. And it is -- it is

15 possible that school districts could either be

16 conditionally accredited or not reach their

accreditation based upon these board outcomes 17

18 which are directly aligned to the Rose capacities.

19 SENATOR BAUMGARDNER: Okay. And I

20 guess -

DR. WATSON: Everything that was built 21

22 here was built on the foundation.

23 SENATOR BAUMGARDNER: On that foundation

24 of --

25 DR. WATSON: -- of the Rose capacities.

available to audit or to verify when we broaden that scope for the at risk funding? 11 DR. WATSON: Prior to the last two years where we set aside the old formula and we had the 12 bought formula, we had in the old law by statute that the state board would enact a system of how at risk money and where at risk money could be spent, and then that would be audited. We would continue to do so. What's interesting and I was just having this conversation with Representative (inaudible) on the way here is that students come 20 in and out of that what we call at risk. Now some 21 stay there longer than we would like and some move

22 in and out, and I was -- I was just smiling as 23 before I came up because of tweeted out a picture

24 of a young lady that I helped tremendously in 25 McPherson who just walked across the stage at

Page 53

1 So yes, if you're looking at can you tell me how

2 we're going to measure each one of those, it's

3 measured within a more complex system but it would

build upon that as the foundational structure.

5 SENATOR BAUMGARDNER: Okay. And one last

6 thing. You heard me speak to a little bit earlier

today but, you know, we did have several districts

that came forward and they were roughly, they were

asking for roughly over the course of two years

nearly an additional billion dollars. So talk to

us about -- because I know in meetings and 11

conversations with you before you have shared

13 that, you know, some districts are going to kind

14 of be spinning and wondering how exactly with this

increase in funding how are we going to use it

16 well, use it appropriately for the needs of our

students. So what's the down side of suddenly

18 here's a half a billion dollars to spread out

19 there, and what's the up side of kind of pacing it

20 over the course of a couple years?

21 DR. WATSON: Well, the up side to

22 additional funding is many of the programs that

either have been postponed or put aside, have been

cut, can be reinstated. So when we talked, one of

the things that I hear from teachers a great deal

1 broad things, they looked at their accreditation

and where they wanted to go, and they did not have

the Supreme Court decision laying in front of them

at that time. So they looked at the three judge

panel and said, based upon where we think we need

to go and the three judge panel, this would be the

recommendation that we would give as to a budget,

And it was a multiple year budget.

SENATOR BAUMGARDNER: Thank you very 9

10 much.

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DR. WATSON: Thank you.

12 THE CHAIRMAN: Thank you, Randy.

DR. WATSON: Thank you.

THE CHAIRMAN: Senator Boyette.

SENATOR BOYETTE: Thank you. I thought

16 you understood my signals. Thank you, Madam, or

Mr. Chairman. This chart is wonderful to me and

really sets out a plan for the state; and my -- I

19 don't know if it's a question or comment and I

20 need your input to this. When we look at this

21

bill 251 as written, it puts down a definition of

22 success to establish adequate funding based on

four outcomes, of which they are only part of one

in this plan. And so it would be helpful for me to hear from you how you picture the board

Page 54

1 is class size has risen in some cases what they

would proceed to be extremely too high, and I hear

that from parents. Excuse me. So there may be --

4 we're going to hire back some additional teachers

in order to lower class size.

6 As you know the public said we'd like to have counselors and social workers and school psychs working directly with students instead of scaling

that up. If you infused all of that money in one

year we don't have enough people in the pipeline to actually put that in place. So by -- by moving

that over two years which was the state board's

recommendation or even, you know, longer that would be something that you and the courts would

15 have to decide, allows for more of a stage-in of

16 that, also allows hopefully the pipeline to get

caught back up as to what we'll need. It's going

to be interesting because I know as -- sitting as superintendent we spent a lot of years worrying

20 about how we were cutting the budget. It would be

21 a different aspect as we learn -- look at how they 22 are going to -- to raise those budgets including

raising salaries, et cetera. So when the state

24 board took a look at their proposal to the

governor and to you, they simply looked at two

Page 56 participating in what makes a successful school

and what you would like to see us doing as we move 3 forward to ensure that.

4 DR. WATSON: Well, we have embarked 5 outside of thinking about funding on how do we help each student be successful? That's been our

sole focus, and it's been our focus and as we went

around and listened to Kansans talk about how to do that that's been how we built this system. So

10 when we look at that we're saying that most 11 students are going to need to move beyond high

12 school and have some preparation beyond high

13 school, not all. Those that do not need to have a 14 really good plan of what they are going to do, but

15 most do. And so when we look at that and say right now that's about 46 percent of our students 16

are going on -- graduating high school and going on to be successful, we need to raise that number 19 to meet the economic demands to about 70 to 75.

20 The big question is why aren't they going on 21 to that next level? That's a multitude of answers

22 that just don't rely on academic success. So

we're trying to help people understand as valuable

as academic success is, if it were all that we 25 needed to do, we would see the results that we

Page 60

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- 1 want by simply focusing on reading and math. We
- <sup>2</sup> have not. We've spent over 15 years solely
- 3 focused on reading and math at the exclusion of
- 4 other things. So not only did Kansans say we
- 5 balance this system, get us balanced back, we know
- 6 that students need much more than just knowing how
- to do reading and mathematics to be successful
- when they leave us. That's the complexity of what
- 9 we look at.

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need --

point money?

Now to get to the funding question, so we --

11 we continue to spend all of our efforts along how 12 to do that we will get more sophisticated in

13 learning about -- about those things as we move

- 14 into future years. We -- I think when the state
- board set forth their budget I think there was a
- premise and it was never said, Senator Boyette, so
- 17 I'm a little bit out on a limb here, I think I'm
- reading what they were saying is, if there were
- increased funding school districts locally in
- 20 conjunction with this accreditation model would
- 21 move toward having those kids be successful,
- 22 wouldn't have to be pinpointed in statute on how
- 23 to do it, it would be done through this model, if
- 24 that makes sense. That's difficult if you're
- 25 looking at accord and, saying where should we pin

I think we looked at it a lot differently. We

simply looked at, how do we help every district

6 us if we had more resources with the guidance of <sup>7</sup> the State Board of Education we could get there.

has been very general; and I know the last several 10 months or weeks since the court ruled -- made

where those dollars go. And we believe in general

14 whatever the name is, would increase to the levels

these complex goals; and it would look different

in each school district. I hope that answers your

SENATOR BOYETTE: It does. I just

DR. WATSON: It's different than Senator

SENATOR BOYETTE: Right. And another

close with the state board that we could reach

Baumgardner had asked about the focus so.

25 hear is coming relative to at risk funding. It's

question it just has to do with an amendment I

4 reach to help every family and student be

5 successful, and that what districts were telling

8 So that's a really general answer but it really

11 their decision, the focus has been on pinpointing

13 that if -- if base state aid, foundational aid or

question because it's just.

1 my understanding that we use low -- or poverty

- levels essentially as a proxy for at risk for the
- amount we need, but really students who are at
- risk. I mean, if you used something like the Aces
- criteria or there are -- would -- could be a lot
- of ways to identify. And this has been one that
- has worked and we're -- seem to be comfortable
- with, but it doesn't mean that there aren't
- students as risk in a place that maybe doesn't
- meet the ten percent, would that be a correct

11 statement from your perspective?

12 DR. WATSON: Yes, free lunch has been the 13 mechanism, as you said, the proxy by which to

deliver the funds. The delivery of who receives 14

those funds have been those students -- and I'll

16 go back historically -- that have been under-

performing academically. We are saying because

the Rose capacities and because of the focus of

19 what Kansans said to the state board we need to

20 focus on, that at risk is a broader definition today than what -- than what it was in that era

because we know that students are academically

prepared and not going on to be successful, that

there's more to it. So -- so we will use --

school will use that money in order to make those

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1 decisions on how to best help students reach their 2 potential.

3 SENATOR BOYETTE: Thank you.

THE CHAIRMAN: Senator Pettey.

5 SENATOR PETTEY: Thank you. And I'll

just -- I just want to follow up on a couple of --

you responded about the four year old at risk and

saying that -- that the State Board of Education

doesn't necessarily believe that -- that at risk 10 four year olds have to all be dealt with through

11 the public school system, is that correct?

12

DR. WATSON: That is what Kansans said to

13 the State Board of Education, correct.

14 SENATOR PETTEY: But -- but when it comes

15 to preschool there -- it is part of the policy

16 that it has to be high quality.

DR. WATSON: Oh, absolutely.

SENATOR PETTEY: That can be just, oh, it 18

19 just be can't be assumed because --20

DR. WATSON: No, it can't.

SENATOR PETTEY: -- it has some big

22 factor.

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23 DR. WATSON: There's -- so I'm -- I was

asking a very specific question that Senator

25 Baumgardner asked which was the -- the -- the --

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Page 61

- 1 the stakeholders in Kansas said get the community
- <sup>2</sup> together to ascertain where are the kids, why are
- 3 they coming to school not ready. If you asked
- 4 then how do you scale that in many communities,
- 5 the biggest bang for the dollar happens in early
- 6 birth to five years old. And so in many of our
- communities, go back to Coffeyville, they said, we
- 8 have two people working, we can't do this. We
- need daycare on either side. And so they have
- 10 scaled universal three and four year old preschool
- 11 7:00 in the morning to 7:00 at night with daycare
- 12 all through the summer. That's what that
- 13 community asked for. If you were in a more highly
- 14 affluent school district for example, they may say
- 15 most of our kids are at home. What we need are
- parents with better skills and maybe you'd want to
- scale up parents as teachers in those communities. So how you move the funding in early childhood
- 19 is -- is necessary for -- for communities to be
- different, but no doubt they have to be quality
- pre-K experiences for you to see that gain. For
- 22 example, you can have a student who arrives with a
- 23 summer birthday, a young man, this happens
- <sup>24</sup> frequently; and a kindergarten teacher or someone
- 25 could say, have you thought about keeping the

- 1 that we have in Kansas each year? Do --
  - 2 DR. WATSON: I would have to look that
  - 3 up, Senator Pettey.
  - 4 SENATOR PETTEY: But this actually could 5 only provide for about 800 teachers which is under
  - 6 that number I'm sure.
    - DR. WATSON: Yes.
  - 8 SENATOR PETTEY: And when you hear --
  - when you saw within this bill the -- that funding
  - tool for the surcharge on utilities bills, would
  - it be your assumption that schools would be paying
  - that and has there been any discussion about how
  - much that would be?
  - DR. WATSON: I have not been a part of 15 any discussion with that. It may have come
  - 16 through Craig and Dale's office but I have not
  - 17 been a part of any discussion on -- on whether
  - schools would be charged that. 18
  - 19 SENATOR PETTEY: Okay. So you haven't
  - 20 had any discussions --21 DR. WATSON: I have not been a part of
  - 22 any discussion. 23
  - SENATOR PETTEY: So maybe Eddy could 24 provide for us what that could cost our school
  - districts if they are paying that surcharge for

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- 1 student home? They are just not quite ready.
- 2 Well, if nothing intervenes in that year they
- 3 would -- they need to be in school and take that
- 4 student where they are. But if we have proper
- 5 interventions coming forward, again, whether
- 6 that's at home, whether it's in a faith base,
- whether it's at school, with appropriate, you
- 8 know, training then that's -- that's where the
- magic would lie in making that happen.
- SENATOR PETTEY: Because the state board 11 has high quality standards for the four year at 12 risk --
- 13 DR. WATSON: Yes.

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- 14 SENATOR PETTEY: -- program as it is?
  - DR. WATSON: Yes.
- SENATOR PETTEY: So since I got the mic 16
- I'm going to follow up with a couple other 17 questions if that's okay with the chairman.
- THE CHAIRMAN: Just don't make us too 19 20 late.
- 21 SENATOR PETTEY: Okay. Because I think
- 22 they are ones that you can answer. So there's
- funding in this bill for mentoring. It's
- \$800,000, but so how many -- what's the average
- 25 number -- what's the usual number of new teachers

1 water, gas and electric; because I didn't see any

- place in this bill where they are exempt. MR. PENNER: We can look into it.
- 4 SENATOR PETTEY: Thank you. And my last
- question was about section 6, page 24 -- no, I
- think that's page 24. There's driver's ed spoken
- to in this bill but we don't fund driver's ed.
- Anybody?

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- UNIDENTIFIED SPEAKER: (Inaudible.)
- 10 SENATOR PETTEY: I know it's in here but
- 11 we don't fund it.
- 12 THE CHAIRMAN: Would you ask Tamara that 13 question?
  - SENATOR PETTEY: So I think it's page --
- 15 I'll look again, section 6 page 24, it speaks to
- driver's ed but we don't -- is this just carry 16
- over language? We don't fund driver's ed. Might 17
- 18 be on the wrong page.
  - UNIDENTIFIED SPEAKER: (Inaudible.)
- 20 SENATOR PETTEY: It's not the right --
- 21 maybe it's page 49, sorry. It's line 7.
  - MS. LAWRENCE: Yes, so that just
- 23 establishes that expenditure fund for school
- districts. And I believe they already have that 25 fund, but again, we're just re-putting in the



,,,		1 1 EE HEARING 17 (05 - 07)
1 1 2 3 3 4 4 5 5 6 6 7 7 8 8 9 10 11 12 2 2 3 3 4 4 2 5 5 6 6 7 7 8 8 9 10 11 12 2 13 3 14 4 15 16 6 17 18 19 2 10 11 12 11 11 11 11 11 11 11 11 11 11 11	language in this school finance formula.  SENATOR PETTEY: Even so they could have a fund from private funds, because we don't have any weighting of any type for driver's ed. I think Eddy can answer it.  THE CHAIRMAN: Yeah, Eddy, could you take care of that for us?  MR. PENNER: We actually the state does have transfers from the there's a state safety fund and I believe also a motorcycle safety fund that that the department does distribute to the district to go into those funds.  SENATOR PETTEY: Right. Thank you okay. Appreciate that.  THE CHAIRMAN: Okay, Committee, we need to stop for today. We need to be on the floor three minutes ago. What we'll do is I know that the House is has called another conference committee on tax but we're more than likely going to have some committee work. So we're going to stop our education work today and start back up at 1:30 tomorrow; but we're going to work around everybody's schedule, that is to say if we have to go back on the floor and if we can escape and come back here we're going to work most of the  Page 66  afternoon, because I'd like to get most of this bill in pretty good shape by the end of the day tomorrow. So get ready for a longer day tomorrow. We'll be back here at 1:30. Thank you.  (THEREUPON, the recording ended.)	Page 67  CERTIFICATE  STATE OF KANSAS SS: COUNTY OF SHAWNEE I, Annette S. Droste, a Certified Court Reporter, Commissioned as such by the Supreme Court of the State of Kansas, and authorized to take depositions and administer oaths within said State pursuant to K.S.A 60-228, certify that the foregoing was transcribed from audio CD, and that the foregoing constitutes a true and accurate transcript of the same.  I further certify that I am not related to any of the parties, nor am I an employee of or related to any of the attorneys representing the parties, and I have no financial interest in the outcome of this matter.  Given under my hand and seal this 13th day of July, 2017.  Annette S. Droste, C.C.R No. 1301  Annette S. Droste, C.C.R No. 1301
23 24 25		



# Exhibit B

Transcript of July 11, 2017 KSBE Meeting

1	STATE OF KANSAS
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7	The following is a partial transcript
8	of the proceedings of the Kansas State Board of
9	Education Meeting held on July 11, 2017,
10	transcribed from an MP3 file.
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MR. CHAIRMAN: And now it is time for the Commissioner's Report, what we have waited the entire month to hear, sir. So it's all yours.

COMMISSIONER WATSON: Everyone came this morning. Good. Got here to get a good seat.

MR. CHAIRMAN: Jim, did you have a question or just signing in?

JIM: Just signing in.

MR. CHAIRMAN: Sorry I interrupted you.

COMMISSIONER WATSON: That's all right.

Thank you. Thank you, Mr. Chairman. Good

morning, everyone. It is mid July and summer

has arrived in Kansas, if you didn't notice.

It's that early morning when you walk out, or

late at night, either one, and it just kind of

takes your breath away. Welcome to the sauna.

So there are three things that I want to share with you this morning. Some of what we are doing in the agency, a little bit about the redesign, and then some things I think that have been reported that I want to make sure that everyone understands. So first of all, you may or may not remember this, but a little bit over a year ago I asked CCSSO, that's the

organization of the Chief State Officers, to come in and do a capacity review of our agencies to tell us where we were strong, where we were weak and give us recommendations about where to go for the future. They gave a nice report, they were here several days.

This is one of the summary charts of that. It said these areas in green they thought we were doing really well, and this is over a year ago. Those areas in kind of light green were really good. Areas in red were where we had the greatest need. And if you think about where the red is, primarily it's plan and deliver. Plan and deliver, right? We had this vision and this mission we had to plan and deliver.

So we then worked with the

Comprehensive Center and kind of put that, you

know what that is, we are served through the

U.S. Department of Ed in kind of regional

centers, one of those you probably recognize,

it's called RAIL, or when I was still in the

field it was MCRAIL, but RAILs are branches of,

they are areas throughout the country that serve

states in order to do research about best

practices and how to help states scale up. We also are served, maybe lesser known to people in the field, by what's called the Comprehensive Center, and those again are regionalized, and we are part of the Southern Comprehensive Center, including Oklahoma, Louisiana. And Ken's on that.

VOICE: Central.

COMMISSIONER WATSON: Yes, Central Comprehensive Center. We'll be meeting in Santa Fe in a month or so. So we asked them, as part of their grant, would they please come in and work with us on doing just that, deliver, plan and deliver your vision in operational terms within our agency. And so I am not going to go over this in detail, but we have spent the entire year in something called Strategic Performance Management. And if you talk to any of our people internally they will simply say, we are going through an SMP process, and you will go another acronym, don't have no idea what it means. Strategic performance management is the system we have been learning about and are going to be engaged in.

And I know this is, but it's taking

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your vision and mission, we attached some values of who we are as an agency, the goals, the strategies, the milestones and all of that are our operational deadlines and management to make that happen. And this is just some flow of when we sent the direction, this is the planning and more where we are now.

We are at the assigned personnel to the structure phase and coordinate and make assignments. And we are in that last two phases and then we just continue to reevaluate. guess what's happening this week? We are aligning our agency to your vision. And that always is when we get to that stage, you know, I have been here now two years, we needed to go out and learned what Kansas wanted us to do, make sure we got that done right, how you wanted to do it and talk about it, and now it's time to really align to do that work. It's a new era, it is not a no child left behind era, it's a new era for us. And so you will be seeing over the next several weeks people who will have different titles, moved to better suit what they do really, really well. We have lots of really competent people in the agency and you will also

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see over the next several months some new people, too.

I wanted to let you know this is where we are at. A lot of internal work that you will really never see on a daily basis, it's work that we will make sure we are doing what's best for your vision and continue to have updates as we go through it with you.

Well, there were seven guys in funny looking space suits, right? Those mercury, those kind of look like the Lost In Space suits. If some of you remember Lost In Space days. I was trying to remember lost, were they on mars? Where were they at? What planet were they stranded on? We'll have to go back, it wasn't the moon, I don't think, but the robot and they were lost, they were Lost In Space.

Well, these seven astronauts certainly weren't. They were very brave gentleman and we are, as of July 11th, just short of one month out from the August 1 deadline of getting seven school districts to volunteer for your vision to spend a year and redesign with some of our agency in their community, making it their's and then launching for them a new elementary school

and a new secondary school with existing staff, existing principals, existing school board, no new money and the existing building that they are in in the fall of '18.

I will tell you that as of this morning, at least when I came downstairs, we had four completed applications, and Brad and I have been on the phone a lot because a lot of votes were taken last night at Board Meetings, and I think we'll see several more; but we always encourage, and this is what we do every time. We talk to staff and superintendent, school board members, we would encourage everyone who has an interest is to go do this.

What you have to be, those seven are a little bit crazy, a little bit okay with the unknown and a deep desire that we can do this with your community and with the teachers and really make this happen. So I want to thank all the organizations that have participated so far, and we'll be announcing the seven at this board meeting next month. So it will be an exciting time.

This never gets old, I say it I think every time we put it up, and Jim so eloquently

read that poem this morning that talked about The very reason all of us are here, children. and the very reason that we serve. And Steve and I were having a brief conversation before, why we go in to this profession, if you are in it like I am, you get the opportunity, in fact, last night, you know, old people on Facebook hanging out, one of my former students, which I still, I still call students, Kathy, you probably do, too; and this one happened to be 52, so I don't know that she enjoyed that, but she was deciding to go through a new workout regimen in Wichita. And she had posted, last time I worked this hard I was, Randy Watson had done, killed us in volleyball practice in Andover 30 years ago. So you never, never get disconnected from the kids that you have in the classroom or in coaching.

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And so if anything more, lead the world I say is nice, it's about the success of each student, and when you get up in the morning you ought to know that what you are putting forth, is that we look at each kid and each family and try to navigate this really complex journey to help them in whatever they choose and how they

choose to do it and how they choose to go.

But recently in the media, and I am not here to bash the media, I think they do a great job, I am here to talk about what the media has been reporting, not the media itself, but the media reported some things related to your vision and mission as maybe far reaching, really out there. And I want to remind people, and it's the chart that you have in front of you, and you have many copies of this now. The accreditation model was about four to five years in the making when I came here. You know that. It was long, we made some modifications and tweaks before we launched, but you know it was being worked on long in advance.

The top part of this was successful high school graduate, your definition, established with the Kansas superintendents maybe four years ago now with a tweak after we went through the listening tours about civic engagement and those results are where that vision took us. The middle part, or the bottom part, are where school districts and schools are going to spend their time, that evidence based practices. And maybe not talked about very

much, maybe to my fault, are the foundational structures.

There are two things that happen with everything that we do about your vision. And when I am out talking to schools I rarely talk about it, because I want to talk about where they live, which is in the classroom and how it make it happen, but there are two things I want to be clear today to anyone listening what those two things are. One, everything we do has the backbone of ESSA in it. There is not anything that we are doing that isn't supportive by the plan that we will submit to the federal government.

what the federal government did, we have our own plan, but the ESSA is embedded in everything we do, it's foundational. And the second, we don't talk much about it because it's foundational about everything we do, are the Rose Capacities. The Rose Capacities are often called the Rose Standards, where, as you know, it is discussed for the first time in Kansas in a lawsuit, but they are foundational. We don't really identify the Rose Structures, they are foundational, as

are some other things. But I would like for you to just take a second, and over the next several months we'll talk about ESSA, but today I would like you to think about the Rose Capacities and the Rose Standards. They are not very many.

Here's one, sufficient oral and written communication skills to engage students in a complex and rapidly changing civilization. Oral and written communication skills. Do you see that anywhere on here in your accreditation model? Do we ever talk about academics and cognitive skills that are necessary to go forward? Do we ever talk about kids that maybe ought to get speech credit because they are in FFA, and they are giving speeches all the time, and that is a communication credit? It's deeply embedded, oral and written communication skills in everything we do.

So I don't think it's extra, I think it's critical. Mission critical. How about this, how about these two Rose Capacities, which I think compliment each other, knowledge of economic social and political systems so students can make informed choices, and sufficient understanding of government processes

so they understand how that affects their community, their state and nation. remember what you did after the visiting and listening tours after what Kansans said? You said, let's make sure civic engagement is so prominent, we'll put it as part of the definition. Foundational from the Rose Capacities and Rose Standards, it was mission critical, from, for Kansans to say we want people that know how to give back and understand the system and will serve on a state school board or a local board or a volunteer commission or will help at the local Red Cross. But they will understand how laws are made and they will understand how to go about the process. Critical. Not rough, but critical, core.

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Or how about this Rose Capacity, the self knowledge of his or her, let's talk about the first one. Mental wellness. Do you remember something called social or emotional? outcomes? You said, hey, Kansans say we need to pay attention to mental and medical wellness. And take a look at nutritional wellness, very much embedded right there in our accreditation

model.

So often times when people argue about a math score or a reading score, are they taking into account the Rose Capacities that clearly state we ought also be concerned with someone's mental and physical wellness? Because I will tell you, we have, even though it's a small, small percent, any student that takes his or her life is one too many. And you know in Kansans this spring we lost three students to suicide. And everyone takes that very personal if you are in this business.

How about sufficient grounding in the arts? So that someone can appreciate their own culture and their own heritage. You heard our legislature last month, I believe it's last month, or the month before, talking about cultural heritage and how important that was to understand the arts. So are the arts an add on? Not according to the Rose Capacities. Not according to how we are looking at the whole child. It's not an add on. It's essential.

And finally, the last two Rose

Standards, sufficient training for preparation

for advanced training in either academic or

IRELAND COURT REPORTING

vocational fields. So that each child can choose where they want to go and can do so without remediation. Remember that little term you put? That they can go to KU and be in a, you know, in a graduate program and have the skill set to be successful. That they can go to welding school and be successful. That they can, that they, whatever they choose that they will, that we will provide training and preparation so that they are ready to be successful.

And the last one is, sufficient levels of both of those academic and vocational to enable every public school student to compete favorably with their counterparts in academics or the job market. Welcome to lead the world. It's not fluff, it's not too ambitious, it is core to what the Rose Capacities, Kansans and your vision said. And I just, as I read this week I thought some people are saying, well, that's nice, it's just a lot. It is a lot. And it's being demanded of us and you responded, probably, I like you, spend our time talking in teacher language and principal language about what it means, and how to do it, and we

IRELAND COURT REPORTING

oftentimes don't talk about the ESSA or Rose
Capacities or Standards enough, and other people
like to.

So tomorrow Brad's going to walk you through how our kids are doing in that preparation, called that post secondary success measures, he will walk you through and show you your own school districts that you represent.

Those are the Rose Standards and Rose
Capacities.

So I just want to take a few minutes today, to again emphasize for everyone to understand that those, that foundation that's on this sheet, that's about every part of what we design, is critical for students to be successful in what they choose to go in to.

Mr. Chairman, I would stand for any questions that you have.

MR. CHAIRMAN: I want to go back to the redesign. I am assuming that we are going to have more than seven applications. Can you kind of walk us through the process of choosing the things you are looking for.

COMMISSIONER WATSON: We are looking for, let's talk about the core requirements.

It's August 1 is the deadline, and in the application the school district's minimal have to meet these three minimum criteria. They have to have a public vote by their local board that's affirmative. So at minimum 4-3, say we want to do this. So there is a discussion with the school board.

They have to have an 80 percent vote of the faculty in the building that they are proposing for the redesign, not the entire district if you are a large district like Wichita, but the specific buildings. Some cases, many of you know that will be the entire district, but 80 percent vote. We don't, we just say have it, school board can validate that, we don't validate that. And then a letter of support by a conversation with their local teacher association, generally that is KMEN. We need those three things to occur.

And then the application is very simple. It's described why you want to do this and what preparation in your community you have engaged in doing that. We have a small group of people led by our two redesign people, Jay and Tammy, a couple of outside people that will

review those on August 2nd and that next week we'll announce them. So we would love to have 15 or 20. At this point we have four.

So I was listening to a New York Times reporter this morning who said, I want to make sure that what I do is report what we know and not what we don't know. We have a lot of interest, Mr. Chairman, we have four completed applications. So I always say, interest is not commitment, and we are looking for some people that are committed and are wanting to do it.

Does that help?

MR. CHAIRMAN: Sure. The next one is not a question, but a statement to the members of the board. Randy brought up some perhaps misinterpretations of our vision, and we have a workshop scheduled for 11:00 o'clock tomorrow and we are going to expand on that at that time. That will be the start of that conversation to see if we want to respond in any way to that, and that's our decision, you know; but, well, if that discussion is not very long then the next thing that we'll discuss is basically how we each respond to complaints, and how we can maybe talk about how we can support each other and

better ways to do that. Thank you very much. I see no other questions.

COMMISSIONER WATSON: Thank you.

MR. CHAIRMAN: I now declare the citizens open forum of the Kansas State Board of Education meeting over at 10:26 a.m. The State Board provides this opportunity for citizens to share the use of topics of interest or issues currently being considered by the State Board. The State Board asks that speakers identify themselves by name and the name of the group The State Board they represent, if applicable. also asks that each speaker focus their remarks on issues or topics. Personal attacks will not be tolerated. Each speaker is limited to three minutes. Any Board questions will be for clarification only.

Our first speaker is Mark Tomlin followed by Kelly Peace.

Mr. Tomlin, welcome to the State Board of Education.

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1	CERTIFICATE
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3	STATE OF KANSAS)
4	) ss: SEDGWICK COUNTY)
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6	I, Rachelle Smith, a Certified
7	Shorthand Reporter within and for the State of
8	Kansas, certify that the foregoing is a partial
9	transcript that has been transcribed from an MP3
10	recording had in this matter at the
11	aforementioned time and place.
12	IN WITNESS WHEREOF, I have
13	hereunto set my hand and official Kansas
14	registration information at Wichita, Kansas,
15	this July 12, 2017.
16	
17	Certified Court Reporter registered with the
18	Kansas Supreme Court, No. 0864. Expires June
19	30th, 2018.
20	
21	
22	Rachelle Smith
23	
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25	COSTS:\$

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# Exhibit C

Transcript of July 12, 2016 KSBE Meeting

1	STATE OF KANSAS
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7	The following is a partial transcript
8	of the proceedings of the Kansas State Board of
9	Education Meeting held on July 12, 2016,
10	transcribed from a youtube link.
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MR. DENNIS: Okay, Mr. Chairman, are we ready?

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MR. CHAIRMAN: Moving on.

MR. DENNIS: Moving on. As we go through this, the only thing I might say as we go through this, I think this is a very, very difficult decision you have to make; but a very, very important decision. Your goal, I would assume would be is to come up with a recommendation that would meet the Constitution. And I will leave that in your eyes as to what that is, and I will go through that; but the Supreme Court scheduled hearings September 21st. They will probably come down with a decision, I don't know, three to four months later, say four months later, of January sometime maybe, along in there, whenever they decide to. But anyway, it would sure be nice if the recommendations met the Constitution, whatever that is. somebody suggested, and it may be Randy, well, put in there whatever the Constitution requires, but you can't do that, you have to put in numbers.

So anyway we'll walk through it and see where we are. Okay. This is a little history,

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won't spend much time, this is the Base State
Aid Per Pupil. A little history on that. And
the highest we ever got was 2008-9 as \$4,400.
And they could change the formula and go
altogether different, but whatever they do it's
got to be tied somehow to kids. And probably
there will be a basic amount of so much per
student. \$4,400 that year started out at \$4,433
and cut it to \$4,400. This is what it's been
since then.

BOARD MEMBER: Hold on, last year was -- (inaudible.)

MR. DENNIS: Correct. Good memory. And we followed the three year plan until the spring of '09 when we had a little financial problems and kept \$4,433 and ended up with \$4,400. Okay? Here's what it's been since that date, right now in '14-'15, and it's the same for this year. We froze it at \$3,852 on the block grant. And here's some history. We added another year to it, same thing, just to show the history. Now, here's, Mr. Chairman, we may want to go through this and then come back and make decisions, if that's okay.

MR. CHAIRMAN: Yes, please.

MR. DENNIS: All right, now, the question arises in '17, so this is a two year budget, '18-'19, fiscal year '18 and fiscal year '19, not next year, next year was taken care of with the legislature. So if you go to \$3,852 and you can see the numbers going through, those numbers have all gotten a little background behind it.

Like last year remember you did a phase in of 4,420, then went to 41, that's what we had one time, 43 is what it started the year out, \$4,492 was in the law and \$4,650 came out of the Court opinion, the District Court opinion in December of, what, '14. I believe it was. Page 101 and 105, right in there is where it is. Anyway, so that's what the cost is. Okay?

One more. Now, '18-'19 if you do some kind of index and say, well, we'll go this amount this year and another amount next year, then it shows you there in \$100 increments what it costs in the second year, '18-'19. I couldn't do it like I did the first year because I didn't know what the answer was for the first year. All right.

Supplemental General, the Court just

approved going back to the old formula funding on the equity basis and they funded 466.9 million dollars and that ain't going to go up very much, that's going to stay, if the base is frozen. That isn't going it to go up very much at all. So if you look at the next sheet in '17-'18-'19 we are only talking a few million dollars there, that is not big, 466 to 470 to 480. And if you -- this gets a little sticky. If you raise the base big time, this won't go up at all, could even go down. Are you with me? There are some boards if you raise the base significantly the LOB will go down, okay?

This is Capital Outlay State Aid, it was funded this year, or for next year 50,723 million or 23 million increase, mostly increase and for the future years all it is is to keep up with growth, that would be about a couple million dollars a year. Everything else being normal.

Special Ed we are about 80 percent of excess costs. You can see that percentages off to the side, about 80 percent, the law says 92. We think this coming year will drop a little bit, not much, so the question arises on

options. The law says 92, where do you want it to be? And we gave you two or three options it could be any one of those percentages. Go 92 with the law says, you could split it at 85, maintenance of effort, leave it the same, theoretically it would be maintenance of effort. In '18-'19, depends where you start from, but in '18-'19 to go to 92 percent from where we are now it would be about 79 million, 85 percent would be 40 million. But if you go '17-'18 if you fund that this year 92 percent, then the next year won't be very much increase at all. Not much at all. Okay?

All day kindergarten. This is not in the law. The rest of that stuff is law, in the past some kind of law, this is not in the law. A lot of districts five percentage, 90 some percent range provide all day kindergarten, over 90, and if you want to implement it once 90 million, if you implement it over a five-year period it is about 18 million a year. The other side of that coin is that if you raise the base up significantly that number will go up, too. That number will go up. Okay.

Parents as teachers, and you got a

little option or two here. Parents as teachers, this year the legislature changed it from tobacco money, CIF money, it used to be general fund, then it went to tobacco money. This year we went to TANF, Temporary Assistance For Needy Families. That's a federal, federally funded now, State law, and we have to meet the requirements of the Feds. See what that means is, if you are high income you have to pay. That's what it boils down to. If you are 200 percent poverty or lower why then you are okay. You can go on kind of as normal. But if you are above that then you have to pay.

BOARD MEMBER: All or nothing or prorate?

MR. DENNIS: If you get above that level, above a certain level, you pay whenever, whatever it is, yeah. Okay. We talked about this and this program has been, is very cost effective for if you want to add thousand children it costs you 460,000, 2,000 is 920,000. It will be interesting, I don't know how long, I just want to mention this, how long they continue to use TANF money, Temporary Assistance For Needy Families, they are in good shape in

that area, how long they can continue to do that and how long the money lasts. I don't know, up in the air. That is a legislative decision, ours is more policy nature.

Teacher mentor, by the way, a study was done by this one time, and I think maybe at the request of the board on mentors. And the bottom line was that mentors, teachers coming out if you assign a mentor, the research show that it was eight percent fewer losses of teachers. It had a positive affect of eight percent. So anyway, but this is by statute, Craig, let's go to the next one. Not funded. Hasn't been, would take about 3 million dollars to fund the teacher mentor program. If you want to go half of it, million and a half.

Professional development, every time I see this, Ken, I think of Dave Kerr, Dave Kerr he used to watch this for sure, because he thought this was a very positive program, if it was done effectively. And in statute the formula in statute takes about eight and a half million to fund it. And there is no money appropriated, and you could go a lower amount if you so choose.

Transportation, the board on, at selected times, had wanted to lower the mileage on reimbursement for transporting the children. This came up and got pretty sensitive in some communities this year. Money got a little tight and some boards chose not to transport students under two and a half miles. And where they had been doing it in the past. They had a few of those. And now you can charge under two and a half miles, but if you do that and there are eligible for free lunch, you can't charge them. So bottom line is, do you want to lower the mileage or is that or leave it like it is or lower it. All right.

School lunch, the law says 6 cents.

And it hasn't been funded at 6 cents since
anybody can remember, and it costs about a
middle dollars to do that. We need maintenance
of effort, we don't have to do anything on that,
okay?

In the past this board has had different individuals, and they have done a whale of a job, in Ag in the classroom, we get a lot of bang for the buck there, they match that and over match it. They have a lot of summer

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programs for teachers, and bottom line is we have given -- there is no money for that. You want it to go back to where it used to be.

Next. Communities in schools. We gave, we had \$35,000 and then for two years in a row the legislature put in 250 and then dropped it.

And then recently, do you want to go back to what it was? Zero? Nothing? Whatever. All right.

Environmental Ed, remember some of you board members been around for awhile, they are kind of Ag in the classroom, did a whale of a job. They provided a lot of important material for selected teachers, and working environment conservation, and I think they gave up and some people still has an interest in that.

National Board Certification, if you are nationally board certified you get \$1,000 for what, ten years? Ten years. And then you can recertify. But we didn't have any money there you can see for a few years and the number in that program is not as high as you would like to have it. So it would take about \$47,500 to fund it and pay the scholarships.

PreK pilot. This is new. Notice the

TANF? Well, they switched the funding on the PreK pilot program, it's a program that used to be over in the children's cabinet. They gave that to us several years ago as five million dollars and through the cuts through the year and this year it took another pretty hefty cut. It is 4.1 million and that's TANF money. And in that program most of the kids already qualify for that, and that PreK pilot goes, it's not all schools, it's a combination of non profits as well as schools. It would take \$900,000 to get it back to where it started.

Technical Ed, by the way that Tech Ed program was instituted a few years ago and it's been outstanding program, I think and I think most everybody I know will tell you that. Where a kid in high school can go over to the community college or technical college and there is no tuition charge while they are in high school. Well, in that pilot program the governor wanted to incentivize a little bit, and provided some money for some transportation. And the program is growing to the rate of amount of transportation has been the same, so the bottom line is, that if we want to fund it at

the same level we started out with in '12-'13 it would take a million 450,000, which would be about a million dollar increase, a little less than that, all right?

after school grants, it was speculation or stipulations on all of these. Where some money goes to schools, some goes to private and its primary programs have been in existence for several years and all we do is pay a portion of it. You will notice up in '10-'11, the dollar amount was cut in half in '11-'12. The money got tight. So the option, if you want to go back to what it was originally in '10-'11. All right.

That's it. Let's go back to the beginning. Okay. Mr. Chairman, it seems like it would be appropriate now, and you can tell us yes or no, to start at the beginning and we try to make a decision as we go through it so we can put the budget together.

MR. CHAIRMAN: When you say go back to the beginning you are talking about going back starting at Base State Aid and go over the items?

1 MR. DENNIS: One by upon. MR. CHAIRMAN: One by one. 2 3 MR. DENNIS: Yes, sir. MR. CHAIRMAN: Jim Porter. 4 5 BOARD MEMBER: (Inaudible.) BOARD MEMBER: Last year my first year 6 7 to go through this --MR. CHAIRMAN: Is your mic on. 8 BOARD MEMBER: The blue light is on. 9 Do 10 you want me to talk louder? MR. CHAIRMAN: No, but speak into it. 11 12 There you go. 13 BOARD MEMBER: Last year was my first 14 year to do this and so I asked the question, I 15 think I asked the question, about does anybody 16 pay attention to this? And one of my colleagues 17 on the table said this is an exercise in 18 futility, if we expect it to be implemented. 19 And so I didn't, quite frankly, didn't take it 20 real seriously. Well, this year I am taking it 21 real seriously. Because I fear that if we just 22 say it doesn't matter, or if we say, okay, we know there is no money, so we aren't going to 23 24 get anything, then that would be used by those 25 who believe we are over funded anyway, and say,

even the State Board doesn't believe that there is a financial crises. I believe that we can be used.

And so I am interested in taking

And so I am interested in taking leadership, and saying we need to know what it will cost to educate kids. And I don't know the answer to that, by the way. And whatever it is we need to ask for it. That's just my -- that's not a motion, that's my opinion.

MR. DENNIS: Mr. Chairman, the District Court opinion, that is a three judge panel, mentioned three numbers, or two numbers \$4,654 to be precise, I round that off, and the other one was 49 something. And --

MR. CHAIRMAN: Are you talking about base state?

MR. DENNIS: Yes. \$4,654 was one of the numbers they mentioned, the other one was \$4,980 in the opinion.

BOARD MEMBER: How will this be presented if we don't even know what the formula is going to be?

MR. DENNIS: It will present it on the number of dollars, it would be kind of patterned after the old one, and they may change it,

1 change terminology; no doubt they will, but the real peanut will be the dollars. The Court 2 will, in my opinion, I don't know what they will 3 say, but normally they don't tell you a formula, 4 5 they will tell you that you meet the 6 Constitution or you don't. And they did say in 7 the one opinion, I believe, that the old formula would meet the test, but they didn't say you 8 couldn't do another one. So it would be 9 10 dollars. BOARD MEMBER: The old formula didn't 11 12 meet equity but not the adequacy.

MR. DENNIS: That's correct. The equity piece they said the old formula they thought met

BOARD MEMBER: And the adequacy is a total unknown.

the test and that's what the legislature did.

MR. DENNIS: That's correct.

BOARD MEMBER: But the District Court came up with 46 or 49.

MR. DENNIS: \$4,650 in one case and \$4,980 in another, but it depends on what you do, if you just go straight, I think the \$4,650 is what would be, what you would go to comparable.

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MR. CHAIRMAN: Sally Cauble wants a clarification.

BOARD MEMBER: I don't want to get lost on this, so on the \$4,654 and the \$4,980 that came from a District Court when?

MR. DENNIS: December of '14.

BOARD MEMBER: December of '14, and can you tell me in December of '14 what the, gosh, what's that word? Growth of income inflation would be for today.

MR. DENNIS: It depends where you go back and where you start when you are okay and then the consumer price comes forward. The Court did use the consumer price index in some of this.

BOARD MEMBER: So from December of '14 to now, what would be that index added to that?

MR. DENNIS: The -- there is a big variation during that period of time. Like this year I think is like only one percent. But if you go back in some of the earlier years, it's considerably higher. What would you say, John, four or five, about four or five would be the highest. Oh, December 14 to now? Oh, December to '14 to now, that wouldn't be over two and a

1	half to three percent, two and a half percent
2	probably.
3	MR. CHAIRMAN: Okay, Kathy Busch.
4	BOARD MEMBER: Well, I will start the
5	ball rolling and make a proposal for this. So
6	for the '17-'18 school year I am going to
7	propose \$4,650. And then for '18-'19 I am going
8	to propose an additional 500.
9	MR. CHAIRMAN: Would you move is that
10	a motion?
11	BOARD MEMBER: That's a motion.
12	MR. CHAIRMAN: That is a motion. So
13	Kathy Busch has moved that Base State Aid for
14	the first year \$4,650, and second year increased
15	by 500 to \$5,150?
16	BOARD MEMBER: That's correct.
17	MR. CHAIRMAN: Do we have a second?
18	Seconded by Janet Waugh. Okay. Discussion?
19	Deena, you are down here on this, are we ahead
20	of you or behind you or different topic?
21	BOARD MEMBER: I am different.
22	MR. CHAIRMAN: Different. Discussion.
23	Dale, what does that do in terms of additional
24	costs from where we are today?
25	MR. DENNIS: Additional costs in '17-'18

would be about 550. And the year following would be 347 million more. Okay, 550 plus 347 second more, additional the second year.

MR. CHAIRMAN: Okay. So, in essence, what we are doing this, by saying this, if we approve Kathy's motion, the motion on the floor, basically saying we need a tax increase to fund that?

MR. DENNIS: I think there is no doubt about it, there would have to be a change in the text structure to fund it.

MR. CHAIRMAN: Just to be clear, it's a reality we all live with.

MR. DENNIS: Yes.

MR. CHAIRMAN: Okay. Discussion. Steve Roberts.

BOARD MEMBER: Yeah, I would like to get in to one of the issues that Jim Porter raised. I don't want to treat this like an exercise in futility, because it's an important issue, but since folks across the street are responsible for the budget and we are responsible for stewardship of the schools, I fail to see the value of this exercise. Could you --

MR. CHAIRMAN: The one compelling reason

we are doing this is because we are obliged by the legislature to do it by law. We have to give them a recommendation. Now, we are not, we are not, we obviously don't have taxation responsibility, or authority; but we are recommending to them. Hence, Jim's other statement in years past it has been an hour or so of futility, because, you know, they just do what they want. But the circumstances, as described to us by Mr. Porter and Mr. Dennis, is that the state is on a new level of reality because of the new, because of the case coming before the Supreme Court.

BOARD MEMBER: Might it be prudent that we reach, in a slightly different direction, and be a little more aspirational here like the big pot of money should follow the student and small pot be local, get in to that? It seems to me like this has been done before and I don't know how that is --

MR. CHAIRMAN: The law asks us to give a recommended number for these categories.

BOARD MEMBER: Thank you, Mr. Chair.

MR. CHAIRMAN: That would be a

different. Other discussion? I asked Deena if

she wanted to speak and she is on a different topic. Maybe not.

BOARD MEMBER: When making this recommendation this actually goes to the governor, am I correct?

MR. DENNIS: It goes to the budget director who works for the governor.

BOARD MEMBER: Right. It doesn't go to the legislature unless we specifically take it to them?

MR. DENNIS: No. It goes automatically to the legislature also, when we submit a copy it goes to the legislature.

BOARD MEMBER: But the budget itself is submitted to the governor and it is submitted to the legislature?

MR. DENNIS: We submit a budget to the budget director, who represents the governor, and he will review that and the governor then will make recommendations to the legislature; but the legislative staff gets a copy of the budget also. They get a copy the same time the budget director does, both get a copy, but then the governor makes recommendation to the legislature, that's true. In the State of the

State.

BOARD MEMBER: I guess having served in the legislature when we went through this previously, we eased things in. We didn't do the whole enchilada at once. And the Court at that time said that they agreed with that. What that was the \$4,433. And as I understand the lawsuit itself, is based on the fact that the legislature never went back to that \$4,433 and filled it in in that regard, and instead kept cutting instead of adding. Am I correct in that understanding?

MR. DENNIS: Yes. I think that's correct. They agreed to a three year plan, \$4,433 was the third year of the plan.

BOARD MEMBER: Right.

MR. DENNIS: But since then, it's gone down and we came back up a little bit. But it dropped down to -- Craig, go back to 37 --

BOARD MEMBER: \$3,780 and then started coming back up?

MR. DENNIS: Right. That's correct. That's correct.

BOARD MEMBER: I guess my thought is that I think realistically you have to think

about kids. This is about kids, but at the same time kids' parents are the ones who will, and families, will be paying that income tax. And will that take away from their ability to operate as family, as we would hope they would, with the income that they have? Because I would suspect how much has been actually cut in taxes since that percent, that amount that we would have, we would be taking in?

MR. DENNIS: I thought you might, somebody might ask that. I just checked that out just recently. And according to the legislature's tax expert, the tax structure has remained the same as it was prior to '12.

BOARD MEMBER: Right.

MR. DENNIS: Last year we collected 920 million additional. That's calculated numbers.

BOARD MEMBER: So we could cover, cover this amount, if they would refer back to the old tax structure; however, it takes a year to really collect that.

MR. DENNIS: Yeah, when you do the income tax it takes you awhile because you have withholding and several issues involved, and a collection process; but within a year, plus

1 year, year plus you eventually would get the 2 money. BOARD MEMBER: So you really need to 3 look at like an 18 month component because you 4 5 really don't collect the taxes until at least 6 April. 7 MR. DENNIS: That would be probably right about 18 months before you get the income 8 tax in. 9 10 BOARD MEMBER: Except for the late filers, that would be reasonable. 11 12 BOARD MEMBER: So just from a realistic 13 point of view, we probably wouldn't match that 14 900 million until the second, the second year. 15 Would we match the 550 million? 16 MR. DENNIS: What he said was that's 17 what it would have been had it been in effect 18 that whole year, so, oh, yeah, you would get the 19 550. I am not an expert but I know that much. 20 BOARD MEMBER: By April. Okay. 21 MR. CHAIRMAN: Janet Waugh. 22 BOARD MEMBER: Thank you, Mr. Chair. That previous issued every year, the one before, 23 24 okay, 8-9 where we were at \$4,400, what were

they increasing at that time?

MR. DENNIS: That's a good point. The old court case was a little different. It centered a lot on adequacy and equality for at risk and Special Ed. At risk and Special Ed was the big grabbers. The base was going up about \$5,800 a year, take a dollar or two, \$5,800 a year; but the big increase was Special Ed and at risk. Those two issues the court's been pretty clear about.

BOARD MEMBER: (Inaudible.)

MR. DENNIS: Yes. Yes. They increased it over a period of time, Mr. Porter, it went up to like the waiting now on that risk '14-'15 was .456, I believe and Special Ed was funded about 82 percent at that time.

BOARD MEMBER: (Inaudible.)

MR. DENNIS: I believe that would be correct. It's frozen.

BOARD MEMBER: So I guess the point I am trying to make, I guess had we increased it by 50 a year it would be another \$400, right? So 4,800, approximately? 58 would be more than 400, wouldn't it, eight years, 900?

MR. DENNIS: Nine years you are looking at '17-'18, so nine years, and you have roughly

1 \$60, \$58, \$59, so 60 bucks \$540. So less than that. 2 BOARD MEMBER: So it would be 49. 3 is what we are recommending; is that correct? 4 5 MR. DENNIS: 4,650. 6 BOARD MEMBER: So it was 4,650 so 7 really it is under what they maintained from what we were doing at that point. I guess 8 9 that's the point I am trying to make. 10 MR. CHAIRMAN: Well, 2018 the motion indicates \$500 increase in the second year of 11 12 2018, which would take it to \$5,150. BOARD MEMBER: That would still be 13 approximately what they were getting. 14 15 MR. CHAIRMAN: Approximately catch them 16 up. 17 BOARD MEMBER: I quess --18 MR. CHAIRMAN: Two years. 19 BOARD MEMBER: -- I know this is a 20 sizable amount of money, but I also believe it 21 can be done if they reinstate that one tax that 22 they cut. But I also believe, more importantly, that anything that this board of anyone in this 23 24 state needs to support is funding our schools. 25 And as much as they have been cut as much as

this happened, I think it's just, we need to make a strong statement. And I believe, I am not a lawyer, but apparently the lower court has said this is constitutional, so if they are lawyers they know a lot more than me, but anyway I would agree this is the way to go. Thank you.

MR. CHAIRMAN: Ken Willard.

BOARD MEMBER: Dale, since the base is only a piece of a large piece of what the funding is for the schools, and the overall total now is 13 something per thousand per student; is that correct?

MR. DENNIS: Yes, sir.

BOARD MEMBER: If we are going to increase the base by 900 million dollars over the next two years, what is the practical implication of that on a per student basis?

What is the real budget number cost, the costs, the cost number? Because the waiting are going to say really soon.

MR. DENNIS: It is in the vicinity of \$2,000 per student. All right? There's about 460,000 kids, so that would be close \$15,000 a student.

BOARD MEMBER: \$15,000 per student.

MR. DENNIS: And if you count everything that would be true.

BOARD MEMBER: What does that mean?
What are we 4 billion now? So where does that take us?

MR. DENNIS: That would take you up close to five.

BOARD MEMBER: Five billion dollars.

MR. DENNIS: That would be close.

BOARD MEMBER: What percentage of that is the state budget?

MR. DENNIS: Right now the state's general fund revenue is about 6., what two, two or three billion? 6.2 or 3 billion dollars. So that means if you did that it would be, what, 80 percent of the total. If you raise the taxes up to fund it, then that would take it up to about, about 7.2 or 3 billion. And then make it about, what, 70 million, 70 percent, about 70 percent.

BOARD MEMBER: 70 percent of the state budget. Okay. Well, I ask those questions just to process through the thing. I think it's an error to just assume, or overly optimistic to assume, that if the business taxes were reinstated, that we would get it all. It's

certainly not, because everybody else is wanting it, too. So we are only going to get a portion of that. So I am -- I am just thinking that this proposal is probably way more than we can expect.

MR. CHAIRMAN: Jim Porter.

BOARD MEMBER: I am asking you to speculate.

MR. DENNIS: What?

BOARD MEMBER: I am asking you to speculate. If we adopt this motion, and if it were approved, that would have an affect, what affect that would have on LOB, which would have an affect of the per student cost?

MR. DENNIS: If we did that I would say the LOB would probably drop 10 or 20 percent. It will go down. Boards of Education, if this happened, Boards of Education right now is very sensitive to the property taxes. More so than any other tax, as a general rule. So I think it would probably drop 20 percent.

BOARD MEMBER: So if we go to \$900,000 in two years, the possibility that some of that would be used as opposed to additional income it would be tax relief.

1 MR. DENNIS: Yes. BOARD MEMBER: Individual property tax. 2 MR. DENNIS: Property tax, that would be 3 4 true. MR. CHAIRMAN: Further discussion. 5 6 Deena Horst. 7 BOARD MEMBER: If we would go this entire route, some of our vision is also 8 includes all day kindergarten, et cetera. 9 So 10 this is based, I assume, on first grade, well, half K day, half day kindergarten through 12th 11 12 grade? 13 MR. DENNIS: Correct. BOARD MEMBER: So if we would ask for 14 15 all day, how would that affect? 16 MR. DENNIS: All day, costs you about 90 17 million and you can do one of two things. 18 can add the 90 to this or you could subtract the 90 from this and count it separately. In other 19 20 words, if you dropped it off to, by coincidence, 21 go back to \$4,492 and add the all day 22 kindergarten in it comes back in pretty close, the 15, 18, 20 million of 550. But all day 23 24 kindergarten is not there. 25 BOARD MEMBER: Okay.

MR. DENNIS: It's separate.

BOARD MEMBER: And there is also PreK.

Also is, is that another component?

MR. DENNIS: That's a 4 year-old at risk program that's a separate issue. And the reason is, now, if we ever got any money the State Board can set that limit, if we had the money you can set that limit. The reason you haven't seen that limit set for a long time is because there hasn't been any money. But they, we take care of about 7,000 kids there, and the number's probably larger than that, but it wouldn't be a whole lot larger.

BOARD MEMBER: Okay.

MR. CHAIRMAN: Open for discussion? Kathy Busch.

BOARD MEMBER: The \$4,650 number I feel pretty strongly about. The second number, I am certainly amenable to request for an amendment change, as far as my motion is concerned. I do think there are other things in the budget that need some money and maybe this additional money could just be included in all of those other things. Like Dale mentioned the all day K. There is also mentor teachers and professional

development that hasn't been funded in quite some time, which are very valuable pieces, if you look at the data that the group showed this morning and all of our teachers that are within their first nine years, they probably need some mentoring more than what we have been providing in professional development. So I certainly would be, if we want to change that second number.

MR. DENNIS: One theory, Mr. Chairman, to think about would be if you go the \$4,650 and you believe that's correct, you could then just do a consumer price index the second year, which would be about \$100. Closer to it. It would be about what, ten percent?

MR. CHAIRMAN: Randy.

BOARD MEMBER: Kathy, another way you could look at that is, there is some kind of larger dollar amount mentoring professionals are important, but you take it out of the block and flexibility of taking that out versus going back and stipulating where it needs to be spent.

BOARD MEMBER: Special Ed is important that comes out.

BOARD MEMBER: When you reduce the

1 Special Ed, the proration of Special Ed, those students have a legal federal legal right to 2 that service. It comes out of the general. 3 BOARD MEMBER: It comes out of the 4 5 general fund anyway. I think there are a number 6 of things that could fit in to that, there are a 7 lot of things that could fit in to that. MR. DENNIS: I might just clarify, the 8 only thing left in block grant is KPERS, 9 10 everything else has been taken out. MR. CHAIRMAN: Deena. 11 12 BOARD MEMBER: Speaking of KPERS, the 13 block grant does not include KPERS. That amount 14 that's on here? 15 MR. DENNIS: It does, but it's treated 16 completely separate. For example, this year we 17 didn't make quarter payments, April 15th 18 payment. So the bottom line is, that all goes 19 away April, to June 30th of next year, block 20 grant is gone. 21 BOARD MEMBER: Unless they carry it 22 forward? MR. DENNIS: Do something different. 23 24 BOARD MEMBER: Is it possible for us to 25 include in the amount that we are talking about,

1 the things that we feel are important? Like all day kindergarten? 2 MR. DENNIS: If you want to say, for 3 discussion, say \$4,650 is where you want to be 4 then whatever those dollars of those other 5 things you want to fund, you can go back and 6 7 reduce it down. Because they are separate formulated. 8 BOARD MEMBER: (Inaudible.) 9 10 MR. DENNIS: If you we go through and you want to say \$4,650 and if you approve all 11 12 day kindergarten subtract that out, approve 13 something and you can subtract it out. BOARD MEMBER: Okay. All right. 14 15 BOARD MEMBER: But the formula still 16 holds their place in the law. 17 BOARD MEMBER: And our recommendations 18 here are not based on -- we are not basing it on 19 a formula, or anything, we are making this as 20 our determination of the dollar amount that 21 should be the end result of any formula. 22 MR. DENNIS: It's mostly patterned after the law that was in effect. 23 24 BOARD MEMBER: Sure. 25 MR. DENNIS: Because we see went back to the old laws and the Capital Outlay, and here there will be some changes made I think more so than that. But the concept is going to be there. You will take care of at risk and bilingual and base amount per pupil and transportation, that will all be taken care of. But if you want to say, like I said, 50 is the number and you want to go back and approve some smaller numbers and reduce it, and put us back in to what the base is.

BOARD MEMBER: But the motion before us is Base State Aid we would be recommending here and we would have to make that as a motion later on?

MR. DENNIS: Yes.

MR. CHAIRMAN: And what we have here is pretty aspirational, you know, we have had a lot of discussions about tax increases and formulas what percentage of budget is, which is all really big questions, but in terms of where the State Board is in terms of taking a leadership role, do they agree that there should be an accrual is what we are saying in this motion and putting a number on it. Is that what you are saying? Further discussion or we'll call for

the vote.

Before us we have a motion and has been seconded, and just to be clear that we are recommending the '18 year, not next year but the following year, that the Base State Aid for schools be increased to \$4,650 per student and that in 2018 it would be increased by \$500 to \$5,150. Is that the motion? Okay. All those in favor please signify by raising your right hand. Those opposed? 7-3 with Steve Roberts, John Bacon and Ken Willard in opposition. Okay.

The next item is the -- well, the LOB.

You know, so it's capital outlay. Now Special
Ed; is that correct?

MR. DENNIS: Well, the LOB, unless you tell us differently, we assumed you would fund the law, that's what we just got out of court on.

MR. CHAIRMAN: Do we need to vote on?

MR. DENNIS: I don't, small amount, if
you agree that's a small amount.

MR. CHAIRMAN: I will go just a little further. Do we need to affirm the status that just came out of the legislature? And the Court has approved, do we need to put our approval

IRELAND COURT REPORTING

1	stamp on that as well to move forward on this
2	and not leave any doubt?
3	MR. DENNIS: I don't think it makes any
4	difference. As long as you guys, kind of in
5	agreement to fund the law. We still don't want
6	to go back to Supreme Court again.
7	BOARD MEMBER: (Inaudible.)
8	MR. DENNIS: Not necessarily.
9	MR. CHAIRMAN: Mr. Dennis is
10	recommending we move forward. The next one is
11	Special Ed.
12	MR. DENNIS: The next one I think is
13	capital outlay, and I assume you want to fund
14	the law. We just got out of court on that one.
15	That's a small.
16	MR. CHAIRMAN: Fund the issue, do we
17	need to vote on that?
18	MR. DENNIS: Not necessarily. Unless
19	somebody objects.
20	MR. CHAIRMAN: We concur with the
21	legislature.
22	MR. DENNIS: The next one, the answer is
23	yes.
24	MR. CHAIRMAN: Okay, but the question
25	is

1 MR. DENNIS: That's correct. MR. CHAIRMAN: So if we go to 92 that 2 would be to fulfill the law, we have never done 3 it. We have done it at 90 over the years, 4 5 haven't we? 6 MR. DENNIS: Well, we have recommended 7 92, what the law says, but it hasn't been funded at recent history at 92. You have to go back 8 seven or eight years, about 2010-'11 is the last 9 10 time. So. MR. CHAIRMAN: So recommendation on 11 12 special education. Oh, Kathy Busch, I am sorry, 13 looking at the wrong end of the table. 14 BOARD MEMBER: I would recommend we take 15 it out of the money we already allocated. You 16 said we could do that, Dale? 17 MR. DENNIS: Yes. We could go back and 18 whatever that is subtract it down. 19 MR. CHAIRMAN: Second by Deena Horst, 20 that we go to 85 percent, and that 85 percent, 21 number, whatever it might be, would then be 22 subtracted on the '17 and '18 school years from the recommended motion of Base State Aid; is 23 24 that correct, Kathy and Deena? Okay.

Discussion? Ken Willard.

BOARD MEMBER: Dale, am I correct that the federal government has never funded their agreed portion as well?

MR. DENNIS: You are correct they are about halfway there.

BOARD MEMBER: All right. Well, my position on this is to do the maintenance of effort until the federal government picks up their's.

BOARD MEMBER: Can we just continue maintenance of effort until the federal government picks up it's committed responsibility. It never has done so and that just comes out of state, out of our funds in order to do whatever we are doing.

MR. CHAIRMAN: Randy.

BOARD MEMBER: On this one I want to just remind everyone how Special Ed law works with regular ed kids. So whether it's the federal government, or the state government, it doesn't provide the money it costs to take. You are still under the law to provide that special education need. So when the federal government and the state government does either or a combination, doesn't provide the excess funds,

you make up those excess funds out of your local budget. They have a federal right to that education. So I just want you, I want everyone to understand it. It comes out of the education for all children to go on those kids because of the excess, not having the excess costs.

MR. CHAIRMAN: Sally Cauble.

BOARD MEMBER: When you said maintenance of effort for Special Ed, did you mean that it would be part of what we already decided or is it maintenance of effort plus?

BOARD MEMBER: Maintenance of effort right there on the chart, that would be same as things that occur here. Things that occur here.

MR. CHAIRMAN: Steve Roberts.

BOARD MEMBER: My question is how many kids are served? Do we have roughly ten percent of our kids? I am struck how the 85 is almost identical to the number of kids served per \$1,000 a kid.

MR. DENNIS: The kids, if you can't gift it, which our law does in State law, it would be about 15 percent, pretty close. You are pretty close. There's about a couple percent gifted.

1 The others you run 12 or 13. BOARD MEMBER: Thank you. 2 MR. CHAIRMAN: We have a motion on the 3 4 floor to fund special education at 85 percent. Hearing no other discussion I would ask for a 5 6 vote. 7 BOARD MEMBER: (Inaudible.) MR. CHAIRMAN: Thank you for clarifying 8 It would be subtracted from the Base 9 that. 10 State Aid, that we originally had approved. Okay? All those in favor please signify by 11 12 raising your right hand. Oppose same sign. As 13 to 6-4 with Ken Willard, John Bacon, Sally 14 Cauble and Steve Roberts voting no. Okay. 15 The next item that we have to deal with 16 is all day K. We have some choices before us in 17 terms of implementation as well as numbers. 18 MR. DENNIS: All at once 90 million, 19 over a five-year period is about 18 million per 20 year. 21 MR. CHAIRMAN: One thing, we want 22 students ready for kindergarten and that implies they are also ready for first grade. 23

24

25

actually we have more control over kindergarten

than pre school, so our recommendation is also

many districts are already providing it one way or another, either funded by the district funds or by some level of participation by the parents. It doesn't always necessarily always include all students. Deena Horst. I am sorry. Yes, Deena.

BOARD MEMBER: I would move that we implement all at once for 90 -- is it \$90,000?

MR. DENNIS: 90 million.

BOARD MEMBER: Million, couldn't find the other comma. Anyway, 90 million for, and take it out of our original amount.

MR. CHAIRMAN: Keeping track of that,
Dale, there's two parts of that, three parts
actually, to fund, Deena, you recommended or
made a motion to fund at the 90, to meet
implementation which would be 90 million, and to
reduce the Base State Aid recommendation to
include that in that number, which would then
subtract that over the next year.

MR. DENNIS: Just so you know, we raised the base so this amount will go up a little bit, still subtract off the base.

MR. CHAIRMAN: How much money does that leave in Base State Aid? When we get done with

1	this we'll be losing money.
2	MR. DENNIS: We will subtract about 120
3	million.
4	BOARD MEMBER: Well, you are still
5	MR. CHAIRMAN: I am just telling you
6	here, the intent of the Base State Aid is to
7	give them some authority to move forward without
8	restriction, and this takes away that authority,
9	it is nibbling.
10	MR. DENNIS: 550 and we are down to 420,
11	give or take a little.
12	MR. CHAIRMAN: Kathy Busch. Excuse me,
13	I am sorry, Ken Willard had his name on there
14	first.
15	BOARD MEMBER: I am just a little bit
16	confused by the numbers. We are down to what on
17	the base now?
18	MR. DENNIS: We take a 120 million
19	dollars off of that, Ken, so roughly, so that
20	would drop it down to probably, 44, let's see,
21	we have, it is in the 4470, 80 range.
22	BOARD MEMBER: 4492 is 4440.
23	MR. DENNIS: Take off another 120. So a
24	little over, we are about down to
25	BOARD MEMBER: 460.

1 MR. DENNIS: Yeah. MR. CHAIRMAN: I guess before I move on 2 to Kathy Busch, I am looking for a second on 3 4 that. 5 BOARD MEMBER: I will make one for 6 Kathy. 7 BOARD MEMBER: I would second if it was implemented over a two year period, since the 8 9 funding, we added more funding in the second 10 year. BOARD MEMBER: I can accept that. 11 MR. CHAIRMAN: So it would be at 90 --12 13 BOARD MEMBER: 45,000. MR. CHAIRMAN: 90 million. 14 15 MR. DENNIS: It would be 45 million over 16 two years and the other one was what 90 million. 17 All right. 45 each year. 18 MR. CHAIRMAN: I also --19 BOARD MEMBER: (Inaudible.) 20 MR. CHAIRMAN: I would remind the board, 21 just a little thought here, as I said when I 22 previewed that, most districts are doing it in one way or another. And you it might help them 23 24 out in terms of, in giving them money, but they 25 have processes to do this already.

then we had a second, but it amended the moti to include a two year implementation. And it was accepted by Deena on the floor. Okay.  Further discussion?  BOARD MEMBER: (Inaudible.)  MR. DENNIS: We are voting on kindergarten and a motion was made to impleme it, a mini motion to change that over a two y period?  BOARD MEMBER: (Inaudible.)  MR. DENNIS: Oh, the money?  BOARD MEMBER: (Inaudible.)  MR. DENNIS: We were at 150 and we subtracted, we have to subtract 31 plus from that, plus what was the other? 45. So 76.  are down to about 474 million, give or take a little; is that right? 474. Yeah. 45, that	t
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	ou
little; is that right? 474. Yeah. 45, that	
•	s
about right. 4570 probably.	
BOARD MEMBER: I don't want that Base	
State Aid to get too low.	
MR. DENNIS: It's heading south.	
BOARD MEMBER: What?	
MR. DENNIS: It's heading south.	
BOARD MEMBER: The Base State Aid we	

1	want to keep as high as we can.
2	MR. CHAIRMAN: I agree with you. Yes.
3	Jim Porter.
4	BOARD MEMBER: Since schools are doing
5	this any way, don't they have more flexibility
6	if we leave it in the base of kindergarten, if
7	they are doing it anyway?
8	MR. CHAIRMAN: They would make the
9	decision then if they wanted to keep what they
10	were doing or to fund it at a different rate and
11	it would be a local decision.
12	MR. DENNIS: The one difference, Jim,
13	that would make the one difference it would
14	make is those that are charging, isn't no longer
15	charged. That would stop the charging.
16	BOARD MEMBER: How prevalent is that?
17	MR. DENNIS: Not very. Small
18	percentage. Small percentage.
19	MR. CHAIRMAN: A slight charge.
20	BOARD MEMBER: If I if I talked to
21	the majority of them charge something.
22	MR. DENNIS: There is always fees like
23	this for everybody, as far as tuition the number
24	would be pretty small, most do not.
25	BOARD MEMBER: (Inaudible.)

1 MR. CHAIRMAN: Well, I am going to try to say back the motion, so we know what the 2 motion is, and Peggy is ducking, okay. 3 have is full implementation of all day K over 4 5 two years, and the number to be subtracted from 6 what's left of the Base State Aid; is that 7 correct on my motion to second? Okay. All those in favor signify by raising 8 9 the right hand. Excuse me. 10 BOARD MEMBER: (Inaudible.) BOARD MEMBER: What is the practical 11 12 affect of this on a school that's already 13 funding them? 14 MR. CHAIRMAN: Two things that I heard 15 spoken was, if we do this they can no longer 16 charge tuition, okay? And if we do this, it 17 basically says you are going to do this and fund 18 it and take it out of your Base State Aid. 19 MR. DENNIS: And the other piece for 20 those who are not charging and doing it now that 21 gives them resources to do something else with 22 it. BOARD MEMBER: So what they are 23 24 currently spending on kindergarten could be

spent on something else?

1	MR. CHAIRMAN: Okay. Yes, Deena, you
2	originated the motion, now we'll call
3	BOARD MEMBER: Well, I just want to
4	clarify that I thought I heard you say that they
5	would have to have all day kindergarten.
6	MR. CHAIRMAN: That's what we said in
7	the motion. That was your motion.
8	BOARD MEMBER: Only that it be funded.
9	MR. CHAIRMAN: Well, if you are going
10	to fund it, that's what I said in the beginning.
11	BOARD MEMBER: But if they choose not
12	to.
13	MR. CHAIRMAN: I am not sure that was
14	what I, that's why I said it for clarification.
15	You are the originator of the motion.
16	BOARD MEMBER: That we can, I guess we
17	could say that they have to have all day
18	kindergarten.
19	MR. CHAIRMAN: The motion was all day
20	kindergarten and implemented over the next two
21	years.
22	MR. DENNIS: This might help, the law
23	already says they have to provide all day
24	kindergarten. Students don't have to attend,
25	but you have to provide it.
	I and the second se

MR. CHAIRMAN: We are saying we'll fund it. I want to make sure that the motion that we are going to vote on is the motion that you had intended to be on the floor. You are the originator.

BOARD MEMBER: Yes. The way you have stated it basically is yes.

MR. CHAIRMAN: Okay. Ken Willard.

BOARD MEMBER: I didn't know when they were still up there, but I would just like to state my reservation about this. Because it's always been my belief that the best thing to do for schools is put money in the base, and let them use it rather than telling them how to spend the money. And that's what we are doing here is tell them they have to spend this money here on all day kindergarten. That's my reservation on the motion.

MR. CHAIRMAN: All right. All those in favor of the motion please signify by raising your right hand. I have two. Those opposed, same sign. 2 to 8 and the two that are in favor were Deena Horst and Kathy Busch. I am going that way on this one. Okay. We are still back with kindergarten.

1 BOARD MEMBER: I would make a motion on kindergarten. 2 MR. CHAIRMAN: Thank you. Janet Waugh. 3 BOARD MEMBER: Okay, I will make a 4 5 motion on kindergarten, I do feel it is 6 important and I recognize some of the districts 7 have a real challenge with it. I will make a motion that we fund it, '18 for five years. 8 9 MR. CHAIRMAN: Okay. You are talking 10 about on the sheet here, well, fund it five 11 years. 12 BOARD MEMBER: Yes (Inaudible.) 13 MR. CHAIRMAN: And then --14 BOARD MEMBER: (Inaudible.) 15 MR. CHAIRMAN: No. 16 BOARD MEMBER: My problem is I have a 17 lot of schools that are all day kindergarten, 18 but they charge for that second day. And you 19 are adding money to the base, but they also need 20 to put it towards other teachers, R1 and 2A 21 schools we are not helping them by giving them 22 money and telling them how to use it. All we have to '18 (inaudible). 23 24 BOARD MEMBER: I don't think that's very 25 realistic either.

1 BOARD MEMBER: Okay. BOARD MEMBER: (Inaudible.) 2 MR. CHAIRMAN: Just as a point of fact, 3 we increased the Base State Aid, considerable in 4 our original motion. I will just say, to my 5 6 point of view, if they want all day kindergarten 7 it is in there. If they don't want all day kindergarten, it's not there. Okay? It's their 8 choice, as Ken said, to use their money as they 9 10 see. If they want to continue to do it, and, Sally, you referenced and the school tuition for 11 12 an extra day, and that that's their business. 13 Or they could decide themselves they want to put it in all day K. 14 15 BOARD MEMBER: Why is this motion okay 16 for that, but the last motion wasn't? 17 BOARD MEMBER: I don't have a motion. 18 MR. CHAIRMAN: I don't have a motion. 19 Do you want to make a motion? 20 BOARD MEMBER: (Inaudible.) 21 MR. CHAIRMAN: Dale, throwing a life 22 line, okay? Help us here. What we would like 23 to do is continue with the status, or I am not saying all want to, but what I am talking about 24 25 is continuing with the status quo not taking out

1	a Base State Aid, but if schools wanted to as
2	Base State Aid to implement all day
3	kindergarten
4	BOARD MEMBER: In that case we do
5	nothing.
6	MR. CHAIRMAN: In that case do nothing
7	and move on to the next motion?
8	BOARD MEMBER: Before we move on I need
9	one clarification.
10	MR. CHAIRMAN: Okay, Mr. Porter.
11	BOARD MEMBER: Dale, schools are
12	required to have all day kindergarten?
13	MR. DENNIS: They have to provide it,
14	kids don't have to attend, but they don't have
15	to provide it.
16	BOARD MEMBER: So places that have half
17	day kindergarten, how do they do it?
18	MR. DENNIS: What?
19	BOARD MEMBER: Places that have half
20	day kindergarten, how do they do it?
21	MR. DENNIS: It's cost at risk dollars
22	mostly funded.
23	BOARD MEMBER: For the half?
24	MR. DENNIS: Yeah, we have schools only
25	have half day kindergarten, that's funded. But

it is in the program it's funded. If you go 1 beyond that then you have a choice of fees, you 2 3 can pay out of that. Whatever you choose to do. But fees --4 5 BOARD MEMBER: I am a small school, and 6 I have 15 kindergartners, can I have a morning 7 program only? MR. DENNIS: Sure. Yes, sir. You can. 8 9 BOARD MEMBER: Okay. 10 MR. DENNIS: Not very many of them do it, you can have small like, a lot of districts 11 12 would choose to have all day, because it is 13 cheaper than transporting them there and back. 14 BOARD MEMBER: About 30 years ago I did 15 that. 16 MR. DENNIS: Rest my case. 17 MR. CHAIRMAN: Janet Waugh. 18 BOARD MEMBER: Thank you, Mr. Chair. 19 Isn't it true they are not mandated to attend 20 kindergarten, correct? 21 MR. DENNIS: They are not mandated to 22 attend kindergarten. Yes. You have to attend 23 when you are in 7th grade. The school, this 24 amendment made by the distinguished senator, you 25 have to provide it. If a kid wants to attend.

1	Everybody gets half day, half day.
2	BOARD MEMBER: Half day, if you offer
3	all day (Inaudible.)
4	BOARD MEMBER: So if it were determined
5	we need to mandate all day kindergarten, is that
6	done by us or legislature?
7	MR. DENNIS: If I was going in to that
8	route because of what that is I would leave that
9	up to legislature.
10	BOARD MEMBER: Thank you.
11	MR. DENNIS: You see, they have to fund
12	it.
13	BOARD MEMBER: Thank you.
14	MR. CHAIRMAN: So at this point not
15	having a motion we'll just move on to the next
16	item, which is parents as teachers. Anybody
17	want to? And, Dale, this is not eligible to
18	come out of Base State Aid?
19	MR. DENNIS: Yes.
20	MR. CHAIRMAN: It is eligible?
21	MR. DENNIS: If the student wanted to
22	subsidize out of the general fund
23	MR. CHAIRMAN: I am talking about right
24	now today, we couldn't do it ourselves?
25	MR. DENNIS: No. No.

MR. CHAIRMAN: As a home district they could utilize Base State Aid to, in fact, help pay for parents and teachers.

MR. DENNIS: The law requires, as a matter of fact, the law requires them to max 65 cents for every dollar we get.

MR. CHAIRMAN: And we have districts that are presently decreasing services, or eliminating services, because they couldn't match.

MR. DENNIS: The match as an issue is one, and that's a proviso and provision in the law, proviso; and the other piece of this is this is funded now by TANF, Temporary Assistance For Needy Families.

MR. CHAIRMAN: Jim Porter.

BOARD MEMBER: If we were to increase our contribution, would that still only affect kids that were eligible for TANF, or would that allow other students or other children -- and I have a very selfish reason to ask that question and I will tell you what it is. My daughter got a call this week, our grandson who is going to be born next month, cannot participate because they make too much money. Well, my daughter, my

4 year-old granddaughter really benefited. Now, they are in a position where they could pay.

But if it's 200 percent there are a lot of people at 203 percent or 204 percent or 300 percent they can't pay. So my question is, if we contribute more, will that allow students that are not now eligible to participate in the program?

MR. DENNIS: I believe if the board had the resources to pay that on behalf of their patrons I believe that would be the answer is, yes, they could do that. They could do that.

BOARD MEMBER: So out of the base state increase that we provided if they chose to use that money, that would be their decision?

MR. DENNIS: It's their decision. The other piece, and I will mention this, I don't know how long this will go on, Randy, you may know and comment on this. We are funding this with TANF this year and I was told TANF is good for awhile, but not forever.

MR. CHAIRMAN: I will say the benefits of parents as teachers program is huge and in a variety of ways. Obviously it helps the student but it also is targeting the parents. And if

this program was, in fact, to disappear I think one of our goals and our vision is seriously jeopardized. Jim Porter.

BOARD MEMBER: Thank you. I just want to follow up on what Jim said. This helps us, this helps us significantly achieve our goal for kindergarten readiness. And not to provide this service, I don't know the answer, I don't know how to balance all of this. But this parents as teacher is a critical element in our ability to reach our goal. And I don't know -- I don't know what the answer is. But that's a serious, the fact that all students are not eligible is a serious concern to me.

MR. DENNIS: You could also approve whatever you decide to approve, and request it from state funds, not federal funds. You could do that, too, if you like. That way you would have a lot more control. And the state funds are until this year, coming year.

MR. CHAIRMAN: Okay. Carolyn Campbell.

BOARD MEMBER: Thank you. So we could,

I am really supportive of the parents as

teachers, so right now for this past year it was

7,200, if we -- I would like to move that we

1	approve, increase it by the additional cost to
2	46,000. It would not come from the Base State
3	Aid, is that correct? Did you say that?
4	MR. DENNIS: If you don't put it in
5	motion it won't. You add 46,000 to it.
6	BOARD MEMBER: That would increase it by
7	1,000 students?
8	BOARD MEMBER: Yes. That's my motion.
9	BOARD MEMBER: That would be for the two
10	years; is that right?
11	MR. DENNIS: Yes. If you go in it it
12	would automatically be the second year.
13	MR. CHAIRMAN: We would increase the
14	number of participants of parents as teachers
15	program by 1,000 two years, or 1,000 each year?
16	MR. DENNIS: I assume you are talking
17	1,000 each year is what you said.
18	BOARD MEMBER: Yes. 1,000 each year.
19	MR. CHAIRMAN: That's the motion on the
20	floor. Do I have a second? A second by Jim
21	Porter. Steve Roberts.
22	BOARD MEMBER: Thank you, Mr. Chair.
23	Can we target these to the areas that are in
24	notation today, how hard it is to retain
25	teachers, and so forth, in southwest Kansas, and

KCK and low SSES areas, in Wichita. Is there any way we can target that? The folks that hire me to tutor in Johnson County, by and large, they are more than happy with this program but they are happy to pay for it because they can.

MR. DENNIS: I believe if the -- if it was state money, I think the board could ask some guidelines and restrictions and what you approve. Because it's got to come to you for approval. Schools comply but it comes to you for approval. You could provide guidelines and which ones priority.

MR. CHAIRMAN: In the past, we have had that in the consent agenda, that has been there before.

MR. DENNIS: That's right.

MR. CHAIRMAN: So your answer, Steve, is yes, we can, and we don't need to support a motion. Other conversation? I will call a question? And just to make sure everybody is on the same page, Carolyn's motion was to fund it at an increase of 1,000 students each year for the next two years, which would be \$460,000 and state money that we would be funding, federal, so we would have control over it, is that

1 correct? All those in favor of the motion please 2 signify by raising your right hand. 3 opposed, same sign. Two in opposition, Ken 4 5 Willard and John Bacon. 6 Mentor teacher program. We have here 7 fund the law hundred percent that would be a 3 million dollar increase. 8 9 MR. DENNIS: What that law says, Mr. 10 Chairman, the \$1,000 for the mentor teacher, 11 three years. 12 MR. CHAIRMAN: Up to three years. Or to 13 fund the law at 50 percent, right now it's not 14 being funded at all, is at one and a half 15 million. 16 MR. DENNIS: One of the primary reason 17 for this was to try to retain teachers. 18 MR. CHAIRMAN: Deena Horst. 19 BOARD MEMBER: And the intent of the way 20 this is written is for a -- the money to go to a 21 district? 22 MR. DENNIS: It goes to district mentor. BOARD MEMBER: Okay. But the mentor is, 23 24 could be local, locally. 25 MR. DENNIS: Usually it's a teacher in

1	that building, the senior teachers if they
2	believe
3	BOARD MEMBER: I just want to make sure
4	it's not a state generated program.
5	MR. DENNIS: The mentor teacher has to
6	have a certain amount of training, and they
7	mentor this teacher and try to help them be
8	successful.
9	BOARD MEMBER: And it's locally
10	administered?
11	MR. DENNIS: Yes. We distribute the
12	money and collect the information.
13	BOARD MEMBER: The intent of the way
14	this is written is for a the money to go to a
15	district?
16	MR. DENNIS: It goes to district to
17	mentor.
18	BOARD MEMBER: But the mentor could be
19	local, locally?
20	MR. DENNIS: Usually a teacher in that
21	building, a senior teacher that they believe
22	BOARD MEMBER: I just want to make sure
23	it's not a state generated program.
24	MR. DENNIS: The mentor teacher has to
25	have a certain amount of training and then they

mentor this teacher, and try to help them be successful.

BOARD MEMBER: And it's locally administered?

MR. DENNIS: Yes. We distribute the money and collect the information and it's administered locally.

BOARD MEMBER: Okay. Thank you.

MR. CHAIRMAN: From our presentation this morning it sounds like a program we could certainly use. There are districts probably doing this voluntarily, for their teachers retention, but overall in this state I think this program as pretty much vanished. Mr. Porter.

BOARD MEMBER: There are also districts where teachers are volunteering to do this. And doing it for nothing. Or probably putting money with it.

MR. CHAIRMAN: Okay. All those in favor as presented to fund the mentor teacher program at hundred percent over the next few years, which would be an additional 3 million dollars, we don't have a motion. How did I miss that?

Okay. Move by Carolyn Campbell. Seconded by

1 Jim Porter, I knew that was happening. All those in favor of the motion please 2 signify by raising your right hand. 3 oppose same sign. 7-3. Steve Roberts, John 4 Bacon and Ken Willard in opposition. 5 6 The next one is professional 7 development. If we were to fund the law hundred percent it would be \$8,500,000, 75 through 75 8 and at 50 for 25 50. Right now it's not being 9 10 funded at all. Carolyn Campbell, I am sorry. BOARD MEMBER: Thank you, sir. 11 12 give you that crazy look? Okay. This is 13 something that I really believe in, and it has, 14 the legislature has not funded it for how many 15 years? But what if we started out at 25 16 percent? I see Mr. Dennis went down to 50 17 percent, but to try to get some professional 18 development money. 19 MR. DENNIS: We could do it. 20 MR. CHAIRMAN: We could certainly do it. 21 BOARD MEMBER: Do you want me to make a 22 motion. BOARD MEMBER: (Inaudible.) 23 24 MR. CHAIRMAN: First year 21 or second

year or do you want to keep it? Just asking.

1 BOARD MEMBER: I just asked for the first year, maybe, you know, they will do it, 2 maybe, anyway, I was just thinking for the first 3 4 year. 5 MR. CHAIRMAN: It's a two year budget. 6 BOARD MEMBER: Two years. 7 MR. CHAIRMAN: 25 percent for two years is the motion on the floor. 8 9 BOARD MEMBER: I will second that 10 motion. MR. CHAIRMAN: Second by Sally. 11 12 BOARD MEMBER: We have so much change 13 that we are asking on this new vision that I --14 we just need some money. Now, that's all. 15 MR. CHAIRMAN: Okay. Open for 16 discussion. Jim Porter. 17 BOARD MEMBER: How is this distributed? 18 I know it hasn't for awhile, but how would be it 19 distributed? MR. DENNIS: It would be distributed 20 21 with a cap on half of one percent of the general 22 fund and actual expenditures, whichever is lower. But we are not going to get, as a 23 24 general rule you won't get full amount. I mean, 25 it's half of one percent take eight and a half

1 million so most districts are actual expenditures. A lot of districts are putting 2 their own money in it. 3 BOARD MEMBER: Is 25 percent going to 4 5 make a difference? I mean, it's nice to get a 6 little increase, but when you spread it over a 7 district, it's per pupil basis most likely or is that how it would be distributed. 8 9 MR. DENNIS: We could do the formula for 10 each district and send them the amount over the year and tied to their expenditures and we audit 11 12 it and be sure it was spent for professional 13 development. 14 MR. CHAIRMAN: So it is an incentive 15 for districts to do it, but they could decide to 16 take State Aid? 17 MR. DENNIS: They could take more out of 18 their general fund. MR. CHAIRMAN: Okay. Any other 19 20 discussion. Deena Horst. 21 BOARD MEMBER: So currently districts 22 are funding it out of their general fund? MR. DENNIS: Whatever they are doing 23 24 they are doing it out of general fund or Title 25 II.

1 BOARD MEMBER: So they would probably continue to do that if --2 MR. DENNIS: Most probably would. 3 BOARD MEMBER: I am saying if they would 4 receive an increase in, in the base funding 5 6 that --7 MR. DENNIS: The answer to that would be 8 yes. BOARD MEMBER: That we approved earlier? 9 10 MR. DENNIS: That would be yes. districts would tell you that staff development 11 12 is the secret to their success. 13 BOARD MEMBER: Okay. Thank you. MR. CHAIRMAN: I would say from an 14 15 aspirational standpoint, we are doing about 16 these in terms of how to manage the budget, you 17 know; but if we really believe in staff 18 development, and in quality staff development, I 19 just don't think 2.1 million dollars across an 20 286 school district is going to be that much 21 money, but they have a choice to make it out of 22 state base, but there are a lot of things to be caught up on if they did that. 23 24 MR. DENNIS: Some very small districts

not very many dollars could do it, it's not that

much; but the larger ones they will go after anything right now.

MR. CHAIRMAN: We have a motion on the floor to set it at 25 percent for professional development for the two years which would be about 2.1 million dollars. All those in favor please signify by rising your right hand. One, two, three, four, five. We have five. Opposed? We have five fives so we -- we didn't pass. Did you get the names? Steve. Okay. So we still have to deal with this, if we ignore it we can move on. We don't have to make a decision, but if want to go to a hire rate, we can do that. Janet Waugh.

BOARD MEMBER: I would make a motion we fund 50 percent.

MR. CHAIRMAN: Motion would be 50

percent which would be 4.25 million dollars next

year for the next two years. Do we have a

second? Second by Jim Porter. Okay. All

right. Any discussion? Hearing none we'll call

to question. All those in favor of funding at

50 percent please signify by raising your right

hand. One, two, three, four, six. Okay. Those

opposed? One, two, three, four. Those opposed

IRELAND COURT REPORTING

1	Steve Roberts, Deena Bacon (SIC), and Ken
2	Willard. Motion passes 6-4. Okay.
3	Transportation. Do we want to change
4	transportation?
5	MR. DENNIS: The law is two and a half
6	miles or more, residents in the district. The
7	board has brought it up different times,
8	sometimes they haven't. Do you want to leave it
9	like it is or change it?
10	MR. CHAIRMAN: Or leave it the same.
11	2.5 is what it is presently?
12	MR. DENNIS: That's correct.
13	MR. CHAIRMAN: If we decreased the
14	mileage limit from 2.5 to 2.0 additional costs
15	and 2.9 or 2.5 million. What is it if it stays
16	the same?
17	MR. DENNIS: Stays the same whatever the
18	formula calls for, so in essence zero.
19	MR. CHAIRMAN: If we don't make a motion
20	do we just move on?
21	MR. DENNIS: That's right.
22	MR. CHAIRMAN: Okay. Otherwise do you
23	want to increase and in so doing increase the
24	participation. On the other hand, there are
25	districts who have chosen, for various reasons,

Goddard being one, to bus all students. And they assume that cost already within their State Aid, general fund. There are schools that use hazardous bussing and other rules and options.

Yes, Janet.

BOARD MEMBER: I would simply like to say that Turner, that's my home district, we always bussed all students because not one elementary school would ride the bus in Turner.

MR. CHAIRMAN: So they are doing that and that is built in to their budget.

BOARD MEMBER: Built in to their budget and while I would love to lower it, I think that's a great thing to do, but I think increasing the base state budget, in my opinion. Districts like Turner, and other districts, they can do what they are doing and challenge that it needs to be changed, but I don't think at this time it is a thing to do.

MR. CHAIRMAN: Discussion? Do I have a motion? Hearing none we'll move on. School lunch.

MR. DENNIS: School lunch, Mr. Chairman, the law says 6 for lunch, maintenance of effort there is enough being appropriated now,

1 2,510,000 now, I think it is, or \$29 and we funded about 4.4. That's it. There is no 2 federal requirement in order -- most of this 3 program is funded through federal government, to 4 5 be honest. 6 MR. CHAIRMAN: Is there any need for 7 action on our part? MR. DENNIS: Not unless you want to 8 raise it that 1.6 cents. 9 10 MR. CHAIRMAN: How would that benefit the school districts? 11 12 MR. DENNIS: This would help the price of lunches for kids. 13 14 MR. CHAIRMAN: It would go down 6 cents? 15 MR. DENNIS: No. 16 MR. CHAIRMAN: Excuse me, 1.6 cents. Do 17 I hear a motion? Hearing none, we'll move 18 forward to Ag in classroom. 19 In your presentation, Dale, you said 20 that we, school districts have moved on and 21 don't look for this money today. They are doing 22 stuff, they are doing it. But, Janet, weren't you on the --23 24 MR. DENNIS: This goes to organization 25 not the schools. It's the organization to

provide services to schools. This is not statutorily. It is just the board thought they ought to be done and fees to be funded.

MR. CHAIRMAN: And they used that money, the organization did, to leverage grants and other money?

MR. DENNIS: They had to have it matched by at least dollar for dollar, but they overmatched, they would hit up all the farm organizations.

MR. CHAIRMAN: So they are not looking for --

MR. DENNIS: They gave up.

MR. CHAIRMAN: They gave up.

MR. DENNIS: That's truthful.

BOARD MEMBER: I think the least thing
we can do is ask for it, I really do. These
organizations are unbelievable. I served on KC
in Ag in the classroom and KC had half and they
continuously, continually worked for to get
donations and stuff, and it was very difficult.
And they kind of got half the staff working
full-time, but they desperately needed it. And
what they do for our schools is phenomenal. Ag
in the classroom and KC is kind of working

1 together now. So I would like to make a motion that we ask for 35 for ag, 35 for communities 2 and 35 for KC. Because I do think they are all 3 good organizations. It's 35,000, I am not 4 5 talking about 35 million. 6 MR. CHAIRMAN: So 35 million on 7 agricultural in the classroom. BOARD MEMBER: I don't care, I will go 8 9 for all three at one time. 10 BOARD MEMBER: (Inaudible.) MR. CHAIRMAN: Excuse me. I am not sure 11 12 what the motion is right now. 13 BOARD MEMBER: Do you want me just to do 14 ag? MR. CHAIRMAN: No. 15 No. I want you to 16 make a motion that you want to make. 17 BOARD MEMBER: (Inaudible.) 18 MR. CHAIRMAN: I think John understood. 19 BOARD MEMBER: What did you second? For 20 ag in the classrooms for communities in schools 21 and 35 each. Each. Not the communities of 250, 22 because, quite frankly, they had a pretty good friend in the legislature those years and John 23 24 and I did not have good friends in the 25 legislature those years.

1 MR. CHAIRMAN: So what we'll have a motion here in a second and recommend 35,000 an 2 additional cost to, to the three programs 3 community in schools, Kansas Association & 4 5 Conservation and Environmental Education and 6 obviously agricultural classrooms. And we have 7 a motion from Janet and a second by John. Discussion? All those --8 9 BOARD MEMBER: (Inaudible.) 10 MR. CHAIRMAN: Just trying to move it 11 along. 12 BOARD MEMBER: Okay. My question is on 13 community in schools, is the legislature giving 14 them money to them? 15 MR. DENNIS: Not through us, there is a 16 trust fund. They get a little money from, not 17 through us. It dried up a few years ago. 18 money is coming in not community in schools, 19 they have a little in the trust fund that's it 20 but that's earmarked. 21 BOARD MEMBER: I really again believe in 22 community in schools and that's the reason I was questioning it because I was wanting to see if 23 24 we couldn't give them more than 35,000.

was my initial thought.

MR. CHAIRMAN: We have a motion on the floor to fund of three programs that we just discussed at \$35,000 each. Okay. All those in favor please signify by raising your right hand. Those oppose same sign. Motion passes 10-0. What do you know? Okay.

National Board Certified. I think I said this every year since I have been here, the National Board Certify is one of the programs if you have it in your school and you have a teacher that has been successful and became a National Board Certified teacher or even teachers that have gone through partial parts of the program, you have a different voice in your school. It has a tremendous impact on education, on the teachers and the conversations that teachers have. And I think it's one of the -- a program that makes a serious difference in our schools. I would like to make a motion that, quite frankly, we fund, that if we fund the law it would be \$375,000?

MR. DENNIS: Yes, sir.

MR. CHAIRMAN: For the next three years?

MR. DENNIS: Yes, sir.

MR. CHAIRMAN: That's what the original

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1 purpose was. Now there is, the funding how it's used is to, one, help teachers in terms of going 2 to --3 MR. DENNIS: Scholarship, and the other 4 5 is \$1,000 that goes to the board, in which the 6 board has to reimburse the teachers the \$1,000. 7 MR. CHAIRMAN: Yes. So it is going to teachers to improve teaching in the classroom. 8 MR. DENNIS: Correct. 9 10 MR. CHAIRMAN: Deena. Well, do I have a second to the motion that I made? 11 12 BOARD MEMBER: Yes. 13 MR. CHAIRMAN: Seconded by Carolyn 14 Campbell. 15 BOARD MEMBER: I just have a question about if you are funding it at '16-'17 level 16 17 why, what's the additional cost for projection 18 of additional participants? 19 MR. DENNIS: If you go the 475, and do 20 the additional teachers participating in the 21 program, you have money to pay scholarships, and 22 you may have money to pay the scholarships for 23 ten years. 24 BOARD MEMBER: So you are actually 25 projecting that there would be additional

teachers per student --

MR. DENNIS: That's correct.

BOARD MEMBER: -- projecting additional

4 participation?

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MR. DENNIS: Correct.

BOARD MEMBER: Okay.

MR. CHAIRMAN: Randy.

BOARD MEMBER: There are many things that the people around this table know the impact of the quality of teachers. I will tell you there are two that are I think without dispute, will do that. And that's a vast placement of training when you spend five days and immerse yourself over years and years and National Board Certification. As Jim said, you will impact the quality of kids, impact the quality of students, and we are woefully low in this state for the number of teachers that are nationally board certified relative to the states around us. And I don't know, whether it's the money or not, I am saying this should be a priority to really raise teacher voice and teachers across the state. It's really a terrific program of keeping teachers in the classroom, raising the professionalism and

impacting kids in a direct path.

MR. CHAIRMAN: We have a motion on the floor. Further discussion. Kimberly, I am sorry. Sorry, Kim.

BOARD MEMBER: My question was, do we have reason to believe, or do we know, that there are teachers in the pipeline that are not able to participate because of lack of funding now?

MR. DENNIS: Well, where we have shorted them is the \$1,000 for ten years, we haven't been paying it. That's a big deal. And the other part is we have been able to place some scholarships, because if you don't complete it you have to give the money back to them. So you have to kind of squeeze by there on scholarships; but the \$1,000 on scholarships we find of fell down, and the board has to eat it.

MR. CHAIRMAN: Okay. Further discussion? Okay. Call for a vote. All those who are in favor of fully funding the law, which would be \$375,000 in '17-'18 and \$375,000 in '18-'19 please signify by raising your right hand. One, two, three, four, five, six, seven -- okay. And those opposed? We have 8-2.

1 Motion passes. Steve Roberts and John Bacon in opposition. The next one is the PreK pilot. 2 MR. DENNIS: This goes half to private 3 and half to public. This year it took a hit 4 5 when they switched it to TANF, and they cut back 6 on CIF money. Tobacco money. They cut that and 7 TANF made it up. It's been running, it was five million, but you see the decline, by this year 8 it is going to be 4 million, or last year 4 9 10 million 799 and it's down to 4.1. MR. CHAIRMAN: So the options we have 11 before us are to fund the 2009 or which would 12 13 be, is that 200,000? 14 MR. DENNIS: No. 15 MR. CHAIRMAN: No. 16 MR. DENNIS: No. No. It would be 900,000. 900,000. 4.1 if you go back to five 17 million, 900,000, if there is anything in 18 19 between, Mr. Chairman, you might choose it if 20 you want to. You are not locked in to it. 21 BOARD MEMBER: Is there a printout? 22 MR. DENNIS: You are looking at the old This changed the other day. 23 printout. 24 BOARD MEMBER: (Inaudible.) 25 MR. DENNIS: No, not previously. This

1 was tobacco money, it came to children's cabinet a few years ago, they gave it to us. 2 operated it for several years, and then when 3 this year they took -- they was hurting for cash 4 and they took the tobacco money for other things 5 6 and replaced it with TANF money at 4.1 million. 7 BOARD MEMBER: (Inaudible.) MR. DENNIS: You could switch it over to 8 CIF or general funding, it could go back to the 9 10 tobacco fund. That's where it came from. BOARD MEMBER: (Inaudible.) 11 12 MR. CHAIRMAN: I am thinking of our 13 vision. And the PreK pilot program. I don't know a whole lot about it. Somebody tell me 14 15 about it. 16 MR. DENNIS: It's low income, poverty children. And it goes to nonprofit 17 18 organizations or school districts to serve PreK. 19 These are PreK pilot kids. Most of them, 2, 3, 20 4 year-olds, most of them are 2 and 3 years old. MR. CHAIRMAN: And they are low income, 21 22 okay. And they are in Kansas City and Wichita and Dodge City and public and private efforts 23 24 can be utilized.

It's operated by

MR. DENNIS: Yes.

different not-for-profit organization. Schools got some, schools got some, the other, the issue here though is this is helping prepare for kindergarten, is what they are trying to do, but they switched it over to TANF, and I don't think they will have any problem. These are all low income.

MR. CHAIRMAN: Janet Waugh.

BOARD MEMBER: Thank you, Mr. Chair.

Does KCC get part of this, is that correct?

MR. DENNIS: I don't know who all gets it, but they would sure be entitled, if they applied. What we have done is, in essence, is operated this program, that was given to us in the children's cabinet, and there has been very little change in the program. If you take away from them and give it to somebody else you kill the program here, it's a continuation we got from them.

BOARD MEMBER: I know we have wonderful PreK programs.

MR. DENNIS: It's part of it --

BOARD MEMBER: Quite frankly, they are having to turn kids away. So I say this is part of our vision that we help, so I would make a

1	motion that we fund it at 2,000.
2	MR. CHAIRMAN: Fund the PreK pilot
3	program at the 2009-'10 or '11 level for the
4	next two years.
5	BOARD MEMBER: Correct.
6	MR. DENNIS: Mr. Chairman, can I ask a
7	question?
8	MR. CHAIRMAN: Please.
9	MR. DENNIS: Do you want this to be
10	tobacco funds or leave it under TANF?
11	BOARD MEMBER: I think that would be the
12	decision of the legislature.
13	MR. DENNIS: That's true, but you could
14	ask either way. You can say you want tobacco
15	money or you can say you want federal money.
16	BOARD MEMBER: Whatever you like, do you
17	want tobacco? I quit smoking many years ago.
18	MR. DENNIS: I got it.
19	MR. CHAIRMAN: The motion by Janet is
20	to fund the PreK pilot at five million dollars
21	next year over the next two years and money
22	comes out of the tobacco fund. Is that correct,
23	Janet?
24	BOARD MEMBER: Yes.
25	MR. CHAIRMAN: Seconded by Steve

Roberts. Ken Willard.

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BOARD MEMBER: Mr. Chairman, I will vote for this, but I will just say that, I have had experience with it because I had a daughter who was working in it in the Wichita area, and this was a few years ago. But she, and several other people, complained bitterly to me about how poorly it was managed and how ineffective it was. And I was just trying to run interference and get somebody to listen to their complaints. And it was just, you know, I may not vote for I am just not so sure -- I am not so sure it. it accomplishes what we want. Because it is, we don't have any control over it, and it's mismanaged it by whoever manages the thing, it's money down the tubes.

So if I were a legislature deciding to spend the money, I would have serious reservations on spending the money.

MR. CHAIRMAN: So the accountability of money going to various entities, public and private, that there would be accountability?

BOARD MEMBER: Yes.

MR. CHAIRMAN: Higher levels of accountability.

1 MR. DENNIS: We would have some control over accountability. 2 MR. CHAIR: Under the present situation 3 4 if we fund it. Where we didn't before, we didn't have this program at that time? 5 6 MR. DENNIS: Depends what year it was. 7 Since we have received it we would have some accountability control, after we received the 8 children's cabinet, I don't know what that was, 9 10 I don't know the exact date, but we have had it 11 for a few years. 12 MR. CHAIRMAN: I think it's since I have been on the board. 13 14 MR. DENNIS: But we would have some 15 control over accountability. 16 MR. CHAIRMAN: Thank you. Janet Waugh. 17 BOARD MEMBER: Thank you, Mr. Chair. 18 just want to say I hate that about your 19 experience, because I have had the exact 20 opposite experience with KCK, you were with me 21 when we visited KCK, Early Childhood, I have 22 been in Turner Early Childhood, and I have had nothing but very positive. I was very pleased 23 24 with what was happening. So I am sorry about

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that.

1 BOARD MEMBER: I am not discrediting the whole thing, I was saying that's our experience 2 and probably had to do with who was managing it, 3 but it was a real mess. 4 5 MR. CHAIRMAN: Jim Porter. 6 BOARD MEMBER: I was just going to ask 7 if we are funding it, why don't we have control? MR. DENNIS: We have control over 8 accountability. Yes, that's the recommendation 9 10 at that point. Yes, sir. MR. CHAIRMAN: Any further discussion? 11 12 Hearing none, we'll call the question, call for 13 the vote. All those in favor of the motion to 14 fund, I just want to make sure -- Peggy, can 15 you --BOARD MEMBER: Fund the 2009-'10 level 16 17 at five million for additional costs of 900,000 18 for the next two years and utilize tobacco 19 money. 20 MR. CHAIRMAN: Thank you very much. 21 those in favor please signify by raising your 22 right hand. No, same sign. Two. Okay. John Bacon and Ken Willard. 23 Thank you. 24 The next item is Technical Education/ 25 Transportation.

MR. DENNIS: Mr. Chairman, this is not a statute. This was a part of the Governor's tech Ed program and we talked about that, but where a kid in high school can go attend community college and get dual credit at no cost, and it's worked quite well. But the dollar amount of transporting those students has remained the same, and because of its success we are down to about 45 percent proration from what we would have had in the original year.

MR. CHAIRMAN: Ken Willard.

BOARD MEMBER: Since this is often high school kids who don't have access to a car or not old enough to drive, and since this was probably the most successful thing that has, the bill that's come out of the legislature in the last several years I would like to move that we support it at the original amount.

MR. CHAIRMAN: Do we have a second?

Deena Horst seconds. Okay. So that original amount would be 650,000 and -- go back.

MR. DENNIS: I think what Mr. Willard is talking about is the original level, which is a million 450. That gets it back to where it was when we started. Original level, am I correct?

1	BOARD MEMBER: (Inaudible.)
2	MR. CHAIRMAN: Yes, these are the
3	latest figures on the screen. The worksheets
4	that we received are slightly different.
5	BOARD MEMBER: They are a lot different.
6	MR. CHAIR: Okay. They are a lot
7	different.
8	BOARD MEMBER: Is there funding or not?
9	MR. DENNIS: Yes, 650,000.
10	BOARD MEMBER: So the additional cost is
11	not (Inaudible.)
12	MR. DENNIS: The additional cost is the
13	amount, about 800,000, it should be 800,000
14	addition.
15	MR. CHAIR: Good point. Ken, your
16	motion was to fund
17	BOARD MEMBER: The 800,000 original
18	level, the original level.
19	MR. CHAIRMAN: At the original level.
20	MR. DENNIS: Which would be \$800,000.
21	MR. CHAIR: 800,000.
22	MR. DENNIS: Above what it is now.
23	MR. CHAIR: What it is now. And Deena's
24	okay. I want to make sure we are clear on the
25	motion. Okay? Discussion? Hearing none, we'll

vote. All those in favor of the motion please signify by raising your right hand. Those opposed, same sign. 9-1 with John Bacon in opposition. Okay.

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Discretionary Grants. Can you describe this or explain this.

MR. DENNIS: This is two after school programs, one middle school, and one elementary. And it's very small program. Some of it goes to private and some of it goes to public schools. The amount was cut in half at '11-'12 and remained at that amount. Notice, Tim, I have 375 and 250, now it's half that amount and remained that amount. And each year the board will approve X number of dollars, but it is reduced in half of what it was originally. it's after school programs for elementary and middle. It's a very small program. It just kind of scratches the surface of the needs in that area.

MR. CHAIR: If we take no action the result is?

MR. DENNIS: Stays where it is.

MR. CHAIR: Stays where it is. If we take action we increase it. Janet Waugh.

1 BOARD MEMBER: I guess I am not that familiar with this. Do schools apply for this, 2 Dale? Or how or what? 3 MR. DENNIS: It's kind of like a couple 4 5 of other, these are programs that the 6 legislature wanted, and then they got cut in 7 half and they are small. And it's geared to, some of it has to go to private and some public 8 institutions, and but it's a very small program 9 10 and it's after school program. And it just kind of touches, imagine spending for middle school 11 12 it is 125,000 statewide, it's pretty thin. 13 Pretty thin. Very few schools are involved because there is no money involved. But it's 14 15 been there quite some time. 16 MR. CHAIR: Hearing no motion, we'll 17 move on. Okay. Is anyone keeping tab on the credit card? 18 19 MR. DENNIS: Mr. Chairman, could key run 20 through quite quick, I will do it in a hurry. 21 You have it all memorized. All right. On the 22 base we went to \$4,650. On --MR. CHAIR: \$5,150 in the second year. 23 24 MR. DENNIS: Right. 4,650 and what the

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second year?

MR. CHAIR: 500 increase.

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MR. DENNIS: Yes. I think that's right. That's correct. And the LOB it's really to fund the law, a couple million. Capital outlay, fund the law. Special Ed, I believe we agreed on 85 percent.

MR. CHAIR: Correct.

MR. DENNIS: And subtract one million or so from the \$650 on the base, that will pull that down to about 520. Which will amount to 20 bucks on the student. And on all day kindergarten we ended up with no changes. Tax base increase on parents as teachers we added 1,000 students and funded that program from the state CIF tobacco money, where it has been in the past. Mentoring program my note says we went, we fund the law. On professional development, we ended up, I believe, 50 percent of the law. And on transportation we have made no change in the law. On school lunch, we made no change there. On ag in a classroom environmental ed and community in school, \$35,000 each. And on National Board Certification, we funded that 375,000, which is a \$47,500 increase. On the PreK pilot, we

1	funded it back in to the original law, which
2	costs 900,000, and that's all tobacco money.
3	And PreK pilot we added yeah, PreK.
4	Transportation, we added about \$800,000 to fund
5	that, to fund it back at the original, what the
6	law provided or original provision provided.
7	And discretionary grants we did no change.
8	MR. CHAIR: Long conversations but good
9	conversations. Thank you to the board for
10	staying on this. And thank you.
11	MR. DENNIS: Thank you. If you get
12	excited for it and you want to read a 325 to 330
13	page document, we'll be glad to provide it; but
14	you will be the only one who will read it.
15	Besides us.
16	MR. CHAIR: I would anticipate that
17	we'll get a sheet from you outlining what we
18	have recommended today?
19	MR. DENNIS: Yeah.
20	BOARD MEMBER: (Inaudible.)
21	MR. CHAIR: Thank you.
22	MR. DENNIS: Thank you for all of your
23	time and patience. This took a lot of patience.
24	MR. CHAIR: Thank you.
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1	CERTIFICATE
2	
3	STATE OF KANSAS)
4	) ss: SEDGWICK COUNTY)
5	
6	I, Rachelle Smith, a Certified
7	Shorthand Reporter within and for the State of
8	Kansas, certify that the foregoing is a partial
9	transcript that has been transcribed from a
10	youtube recording had in this matter at the
11	aforementioned time and place.
12	IN WITNESS WHEREOF, I have
13	hereunto set my hand and official Kansas
14	registration information at Wichita, Kansas,
15	this July 13, 2017.
16	
17	Certified Court Reporter registered with the
18	Kansas Supreme Court, No. 0864. Expires June
19	30th, 2018.
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# Exhibit D

Angela Deines, State Board of Education May Make Statement Regarding Gannon Briefs, TOPEKA CAPITAL-JOURNAL, July 11, 2017





(/)



Posted July 11, 2017 03:30 pm - Updated July 11, 2017 05:17 pm By Angela Deines (/angela-deines) angela.deines@cjonline.com

## State board of education may make statement regarding Gannon briefs

Comments 2 Share



Jim McNiece, left, and Kathy Busch, right, members of the Kansas State Board of Education, talk with state education commissioner Randy Watson, center, during a break on Tuesday during the state board's July meeting in Topeka. (Angela Deines/The Capital-Journal)

Members of the Kansas State Board of Education are expected to decide on Wednesday whether they want to make a formal statement regarding the state's briefs in the Gannon school finance lawsuit set for arguments on July 18 in front of the Kansas Supreme Court.



Kansas Education Commissioner
Randy Watson told board members
during their July meeting on Tuesday
he took exception to the state's
arguments in the case that the state
board of education's budget
recommendation of \$893 million for
the next two years wasn't based on the
Rose standards. He said the
recommendation, based on "Kansans

Can" vision for educating the state's students, was based on the Rose capacities that he said are "foundational" and "mission critical."

The standards relate to educational achievement in the areas of oral and written communication skills, understanding of economic, social and political systems, the arts and training and preparation for vocational or college education.

"As this brief half-hour of BOE discussion demonstrates, the BOE request was not calculated at all—much less reasonably calculated—to meet the Rose standards," according to the state's brief written by Stephen McAllister.

#### **SEE ALSO**

Kansas education board members make global statement regarding Gannon brief (http://cjonline.com/news/state-government/education/2017-07-12/kansas-education-board-members-make-global-statement)

State education board hears progress on postsecondary success of Kansas students (http://cjonline.com/news/state-government/education/2017-07-12/state-education-board-hears-progress-postsecondary)

Board chairman Jim Porter said he plans to allow the 10-member board to discuss on Wednesday whether they want to address the state's assertions that their budget recommendation wasn't based on the Rose standards.

"I just believe it's our responsibility to have a discussion," he said. "We may make a statement, we may not."

The state's briefs, filed on July 7 by McAllister, also quoted then-state board chairman Jim McNiece as saying the budget recommendation made in July of last year as "pretty aspirational."

McNiece said his comments in July of last year regarding the "aspirational" aspects of the board's budget recommendation were based on the fiscal realities the state of Kansas has been facing in the past several years.

"It was a way for us to make a statement in support of increased and improved funding for schools," he said, adding that the budget recommendation was on par with past years' requests. Porter said he knows there is a sentiment held by some people who believe the board's \$893 million request was too lofty and unrealistic.

"I get the feeling that there are some that believe that we have gone too far," he said. "We have not. Each Kansas student deserves the best and whatever it takes, we cannot afford to fail one student. That costs each one of us. That's an economic issue if we have students that fail."

Porter said he stands by the board's funding recommendation for the next two years even though the legislature's appropriation for the fiscal year 2018 and 2019 was just \$292.5 million.

McNiece said the board knew their recommendation was going to be used by either the state or the plaintiffs for their own purposes, "good, bad or otherwise." He said he wished more attention was paid to the board's "deliberate decisions" that were made in recommending funding for specific line items like all-day kindergarten and bus transportation, not just per pupil base state aid.

"It was based on our vision and our outcomes directly," he said. "It was all based on the Rose standards."

State board of education members had recommended that base state aid be increased to \$4,604 in FY 2018 from the current \$3,852 and to \$5,090 in FY 2019. Instead, state lawmakers in June approved increasing the base to \$4,006 for FY 2018 that began July 1.

The funding formula state lawmakers adopted in June does away with the previous two years' block grants and returns to a funding formula based on enrollment and student weightings.

"I'm pleased with what the legislature did," McNiece said. "I wish it was more towards our number but I understand that the formula is good. Dollars can always be more but we are certainly moving in a positive direction."

Contact reporter Angela Deines at (785) 295-1143 or follow her on Twitter @AngelaDeines.